

# Comprehensive Annual Financial Report



Willamette Water Supply Program large diameter pipe installation

**Washington County, Oregon** 

Comprehensive Annual Financial Report For the Fiscal Years Ended June 30, 2019 and 2018

Prepared by Finance Department

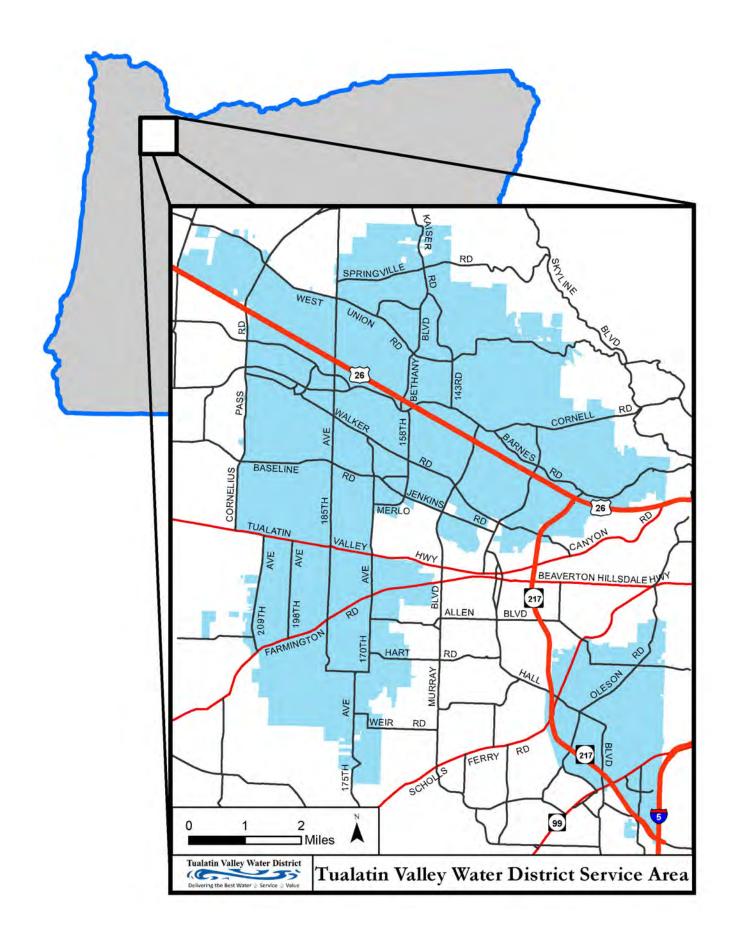
# TABLE OF CONTENTS

	<u>Page</u>
INTRODUCTORY SECTION	
Board of Commissioners, Registered Agent, and Management	1
Organizational Chart	2
Government Finance Officers Association Certificate of Achievement	3
Transmittal Letter	5
FINANCIAL SECTION	
Report of Independent Auditors	13
Management's Discussion and Analysis	15
Basic Financial Statements	
Government-wide Financial Statements	
Statements of Net Position	26
Statements of Revenues, Expenses and Changes in Net Position	29
Statements of Cash Flows	30
Notes to Basic Financial Statements	32
Required Supplementary Information	
Schedule of the District's Proportionate Share of the Net Pension (Asset)/Liability	61
Schedule of District Pension Plan Contributions	63
Schedule of Changes in the District's Total Other Postemployment Benefit Liability	64
Schedule of Other Postemployment Benefit Contributions	66
Budgetary Basis Schedules	
Schedules of Revenues, Expenditures, and Transfers (Budgetary Basis)	
General Fund	67
Capital Improvement Fund	68
Water Supply Program Fund	69
Capital Reserve Fund	70
Customer Emergency Assistance Fund	71
Reconciliation of Revenues and Expenditures (Budgetary Basis)	
to the Statement of Revenues, Expenses and Changes in Net Position	72

# TABLE OF CONTENTS

	<u>Page</u>
STATISTICAL SECTION	
Narrative of the Statistical Sections	73
Financial Trend Information:	
Net Position by Component	75
Changes in Net Position	76
Operating Revenues by Source	79
Operating Expenses	80
Non-Operating Revenues and Expenses	82
Annual Capital Contribution by Source	84
Revenue Capacity Statistics:	
Water Produced and Consumed	85
Number of Water Customers by Type and Annual Taps Sold	87
Bi-Monthly Water Rates	88
Ten Largest Customers	91
Debt Capacity Statistics:	
Pledged Revenue Coverage	92
Ratio of Outstanding Debt by Type	94
Demographic and Economic Information:	
Demographic and Economic Statistics	95
Major Employment Industries in Washington County, Oregon	97
Operating Information:	
Number of Employees by Identifiable Activity	98
Water Sales, Write Offs and Bad Debt Reserves	101
Operating and Capital Indicators	102
OTHER COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS	
Report of Independent Auditors as Required by Oregon Auditing Standards	105

TVWD serves about 215,500 customers in parts of Washington County, Oregon. Our service area covers more than 44 square miles including portions of Beaverton, Hillsboro, Tigard, and unincorporated Washington County.





# **Introductory Section**



Water main replacement

# Our Water System

TVWD is fortunate to have two quality water sources. The Portland Water Bureau provides about 72% of the District's water, with the other 28% supplied from the Joint Water Commission. The District maintains 750 miles of pipe, 23 reservoirs holding 67 million gallons of water, and 13 active pump stations. During the 2019 fiscal year, the District supplied about 8.34 billion gallons of water, or almost 23 million gallons of water per day.

COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2019 AND 2018

# **COMMISSIONERS AS OF JUNE 30, 2019**

NAME, BOARD POSITION	FOUR YEAR TERMS
Bernice Bagnall, President	June 30, 2021
Dick Schmidt, Vice President	June 30, 2021
James Duggan, PE, Treasurer	June 30, 2021
Todd Sanders, Secretary	June 30, 2019
Jim Doane, PE, Acting Secretary	June 30, 2019

# **REGISTERED AGENT**

Mark Knudson, PE, Chief Executive Officer

# **REGISTERED OFFICE**

1850 SW 170th Avenue Beaverton, Oregon 97003

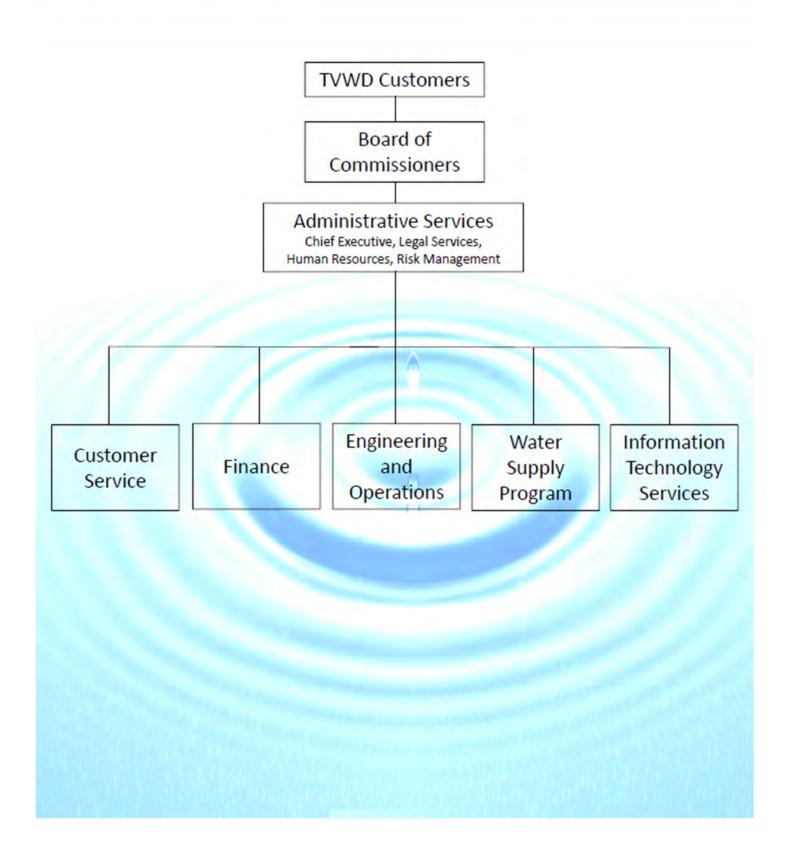
### **MANAGERIAL EMPLOYEES**

Mark Knudson, PE, Chief Executive Officer

Clark Balfour, General Counsel
Paul Matthews, Chief Financial Officer
Carrie Pak, PE, Chief Engineer
Andrew Carlstrom, Manager, Customer Service
David Kraska, PE, Director, Water Supply Program
Tim Boylan, Information Technology Services Director
Amy Blue, Human Resources Director



# **Organizational Chart**





Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Tualatin Valley Water District Oregon

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2018

Christopher P. Morrill

Executive Director/CEO





# December 12, 2019

# To: President Bagnall and the Board of Commissioners:

We respectfully submit the Tualatin Valley Water District (the District or TVWD) Comprehensive Annual Financial Report (CAFR) for the fiscal year (FY) ended June 30, 2019 (FY 2019). Management is responsible for the representations contained herein. We believe the data presented to be accurate in all material respects and that the manner of presentation fairly discloses the financial condition of the District as of June 30, 2019, and the results of operations for FY 2019.

Moss Adams LLP has issued an unmodified opinion on the District's financial statements for the year ended June 30, 2019. The independent auditor's report on the District's financial statements is located in the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

# **Profile of Tualatin Valley Water District**

The District is a domestic water supply district operating as authorized by Oregon Revised Statutes (ORS), chapter 264. The District is not a component unit of any other entity as defined by the Governmental Accounting Standards Board.

A five-member Board of Commissioners (Board), elected at-large to overlapping four-year terms, governs the District. The Board sets policy and appoints a Chief Executive Officer (CEO), who is charged with management of the District.

The District is located west of the City of Portland, in suburban Washington County, Oregon. The District serves unincorporated urban areas of Washington County and portions of the cities of Beaverton, Hillsboro, and Tigard. As of June 30, 2019, the District served 59,587 connections and an estimated population of 215,500. Population growth in the District has averaged about 1.5% annually during the past 10 years.

Located in northwestern Oregon, Washington County is one of the counties that comprise the Portland Metropolitan Statistical Area. In the early 20<sup>th</sup> century, the economy of the Washington County area grew because of fertile agricultural and timberlands, and its access to the Willamette and Columbia rivers. In the mid-20<sup>th</sup> century the area began developing as a suburb of Portland, and has since developed its own economic base, which includes high technology, retail trade, and distribution. Large private employers include Intel, Nike, Maxim Integrated Products, Reser's Fine Foods, and Providence Health Systems.

The District's primary purpose is the supply of potable water to residents and local businesses and to supply water for fire protection purposes. In addition to serving water customers, the District provides contracted services to neighboring utilities for services such as meter reading and utility billing.

The District also provides management and accounting services to the Willamette River Water Coalition (WRWC) and the Willamette Intake Facilities Commission (WIF). WRWC is an entity formed by an intergovernmental agreement of four local government agencies, including the District, which was created to develop and maintain water rights on the Willamette River for regional needs. Financial statements are prepared and reviewed for WRWC as a separate entity. The WIF was formed in 2018 as a joint venture between the District and the cities of Beaverton, Hillsboro, Sherwood, Tigard, and Wilsonville, and was created to provide for the management, operations, and capital needs of the Willamette intake facility. Financial statements for the WIF are prepared and audited separately. The District reflects its shares of the WRWC and WIF as investments in joint ventures in the Statements of Net Position.

The District ended FY 2019 in a strong financial position with combined cash reserves and investments of \$126.7 million. This includes resources of \$14.7 million for contingency reserves appropriated in the 2017-19 biennial budget and \$2.6 million restricted for capital projects. The District is deliberately retaining a high level of reserves in anticipation of significant investments in the Willamette Water Supply System (WWSS).

The District prepares a biennial budget, which serves as the foundation for the District's budgetary control. A budget is prepared for each fund and the budget is adopted by fund and by major functional category (e.g., personnel services).

For budgetary information on the 2017-19 biennium please refer to the Budget Basis Schedules beginning on page 67.

# **Local Economy**

The District is located in suburban Washington County, Oregon. Washington County's population growth has outpaced growth in the rest of the state for over two decades. In the prior 5 years, the County's population grew at a rate higher than the growth in population for Oregon state-wide (7.4% compared to 6.7%). Based on the most recent data available, Washington County's population as of June 2019 was estimated to be 608,402 which is about 14.3% of the population of the state of Oregon.

Per Capita income in Washington County is the highest in Oregon. Based on the most recent Bureau of Economic Analysis data available (2017), the county's per capita income is \$57,331 and is approximately 19% higher than the state-wide per capita income of \$48,137.

The County's unemployment rate decreased from 3.4% in FY 2018 to 3.3% in FY 2019, marking a slowdown in the rate that unemployment has fallen over recent years. However, this is the ninth year in a row of improved employment data. Professional and business services, manufacturing, and education and health services showed the most growth during the past year. Gains were also reported in construction, government, trade, transportation and utilities, sectors of the job market.

In contrast, the state unemployment rate was 4.0% at the end of FY 2019. Therefore, Washington County continues to maintain a stronger employment base as compared to the rest of the state, a trend that has held steady for more than ten years. The District continues to monitor employment trends for implications to operations, customers, and water demand.

Through fiscal year 2018 the demand for water services provided by the District continued to grow. The total number of water meters serving the District's customers increased about 1.0% annually during the ten-year period ending June 30, 2018. In FY 2019, the District experienced a net decrease in meters of approximately 3,400 leaving a total of 59,587, as of June 30, 2019. This 5.4% decrease resulted from the City of Beaverton withdrawal of several large areas of land inside the service area. See the MD&A and Notes to the financial statements for further discussion regarding this withdrawal of customers.

Substantially all the District's operating revenues are derived from the sale of water to residential, commercial, and industrial customers. Water sales depend in part on: (1) the District's residential population, growth, and water demand; (2) economic conditions that affect production and growth by commercial and industrial customers; (3) weather conditions, which affect the demand for irrigation; and, (4) District water conservation efforts.

Approximately 5.5% of meter connections serve commercial and industrial customers. However, these customers comprised about 30% of the District's retail water usage in FY 2019. Non-residential water use has held steady at between 29% and 31% of total District usage during the past five years.

During FY 2019, the District sold 10.6 million CCF (one hundred cubic feet, or about 748 gallons) of water, a 4.1% decrease from FY 2018. The local region experienced about a 29% decrease in rainfall in FY 2019 from the prior year. During the previous five-year period, water usage has averaged 10.5 million CCF.

Operating revenues were \$73.1 million in FY 2019 or 9.2% higher than FY 2018. Water sales, which comprise 95% of the District operating revenues, increased by \$5.7 million from FY 2018, largely due to annual rate increases for operations and infrastructure investments.

A more complete discussion of the District's financial condition is presented in the MD&A beginning on page 15.

# Long-term financial planning and major initiatives

The District has adopted a mission statement, vision, and values as shown below. These are the guiding principles used when making strategic and long-term planning decisions.

### TVWD Vision

Delivering the Best

Water ♦ Service ♦ Value

# **TVWD Mission**

To Provide Our Community Quality Water and Customer Service

# **TVWD Values**

Reliability ◆ Integrity ◆ Stewardship ◆ Excellence ◆ Safety

In 2012, the Board adopted a set of desired results to reinforce its policy objectives and decision-making. The District refers to these as desired results to emphasize the District's focus more on the results of actions than the actions themselves. These desired results stem from the District's vision, mission, and values and summarize what the District's Board and staff seeks to accomplish through policies and programs.

# **TUALATIN VALLEY WATER DISTRICT DESIRED RESULTS**

- 1. The water supply meets community needs and expectations.
- 2. The community is confident in our water, service, and employees.
- 3. We are good stewards of our financial resources.
- 4. We are good stewards of natural resources.
- 5. We are good stewards of our own assets and resources (people & physical assets).

The District's strategic planning process results in the identification of key initiatives for the biennium. These initiatives are in addition to the development of the long-term water supply on the Willamette River, which the District considers an integral part of its core mission.

The District uses a 30-year financial forecasting model, a six-year capital improvement plan, and a two-year budget to help plan for future financial needs. Unrestricted net position has increased steadily as the District prepares for its investment in the Willamette Water Supply System (WWSS). However, the District is also planning for other improvements to the water system and to core components of its information technology and administrative infrastructure.

The District works with Washington County and cities along the pipeline route to coordinate projects. In FY 2019, the 124th Avenue project was completed in partnership with the county, as well as early construction activities began on the Roy Rogers Road Pipeline and phase one of the Wilsonville Area Pipeline in partnership with the City of Wilsonville. Additionally, the District acquired property for a reservoir location at a critical location for the WWSS.

The WWSP website (http://www.ourreliablewater.org/) provides additional information on the WWSS including its history, project maps, current activities to-date, a schedule of upcoming events, and other relevant information.

In FY 2018, the District executed a service area agreement with the City of Beaverton which provides certainty for District service area boundaries and a method to manage City of Beaverton withdrawals through an orderly process. The agreement is in effect until 2058.

The District has determined that its legacy custom-developed utility billing system is reaching the end of its useful life and should be replaced with a commercial, off-the-shelf customer information system (CIS). The 2017-19 biennium budget included initial resources for a replacement strategy, including assessment and implementation phases. The District is working with its utility billing partner Clean Water Services on this project. During FY 2018, both agencies executed an intergovernmental agreement to share external costs for the project's first phase (vendor selection) as well as implementation project management services. District staff began to analyze current meter-to-cash business processes during FY 2018, in advance of the vendor selection phase, which began during FY 2019. Also, during FY 2019, the District, working with Clean Water Services, developed an updated project budget that reflected a higher confidence cost estimate, determined functional and technical requirements, and published a request for proposals (RFP) for CIS, related systems, and vendor implementation services. This project will continue for several years; the implementation, including post go-live stabilization, is expected to be completed during the 2021-23 biennium.

The District completed construction of a new 5 million gallon reservoir (Grabhorn reservoir) to replace the existing structure. The project included associated piping improvements. Additional construction work for the project beyond FY 2019 was necessary to backfill the reservoir, and to complete additional site work and landscape restoration. Final completion and project closeout were done in November of 2019.

Safe, reliable drinking water is the District's number one priority. The District conducts regular water testing to confirm that all water meets or is better than federal and state drinking water standards. The District tested for more than 200 contaminants at multiple locations throughout the water system and customer's homes during FY 2019. This includes substances such as lead, manganese, disinfection by-products, and *E. coli*, a potentially harmful bacteria, as well a variety of other items related to protection of public health. In addition, the District's source waters are also tested regularly for contaminants. The Portland Water Bureau, which provides about 72% of TVWD's supply and is currently an unfiltered source, has continued to detect low levels of Cryptosporidium in the Bull Run Watershed during ongoing monitoring. To date, there is no evidence of a health risk to the general public given the low levels detected; however, as a customer of the Portland Water Bureau, the District continues to monitor the situation. The Joint Water Commission, TVWD's other primary supply originating from the upper Tualatin River Watershed, is a filtered source which utilizes a conventional water treatment process to remove contaminants that might occur. Together these efforts provide assurance that the District is delivering safe drinking water each and every day to its customers.

### **Financial Information**

### 1. Controls.

- a. **Internal Controls:** The District maintains a system of internal accounting controls that is reviewed annually by management. The controls are designed to safeguard District assets and provide accurate recording of transactions. New controls are evaluated to assure that their value exceeds their cost prior to implementation.
- b. Purchasing Controls: The District's Local Contract Review Board (LCRB) Rules were amended in 2013 to reflect changes in Oregon's Public Procurement Statute ORS 279. The LCRB rules are reviewed periodically and amended as needed to maintain compliance with statutory requirements.
- c. **Budgetary Controls:** The District maintains accounting records by fund. The funds are described in the Notes to the Basic Financial Statements beginning on page 32. A budget is prepared biennially, by fund, to control the District's operations. During the budget process, a six-year capital improvement program (CIP) is revised and adopted. The first two years of the six-year CIP are appropriated in the biennial budget.

- 2. **FY 2019 Financial Operating Results.** A discussion of the FY 2019 operating results and changes in net position is contained in the MD&A in the Financial Section beginning on page 15.
- 3. Financial Goals and Policies. The District maintains a comprehensive set of goals and policies to guide the Board and management on decisions that involve significant financial outcomes. These policies address long-term financial planning, capital planning, budgeting, rate setting, debt management, and reserves. Overall, the District's financial policies set forth operating principles for the effective management of financial risk, cost containment, and debt issuance. Where applicable in this Transmittal Letter and MD&A, references are made to the financial policies guiding the District's planning activities and operating results.

### **Awards**

Several District staff serve as committee members and officers for national and regional professional organizations. These include the American Water Works Association (AWWA) and its Pacific Northwest Section, Association of Metropolitan Water Agencies, American Backflow Association, Oregon Water/Wastewater Agency Response Network, Special Districts Association of Oregon, and Oregon Government Finance Officers Association.

The District was honored to receive the following awards during FY 2019:

- 1. Comprehensive Annual Financial Report. The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District for its Comprehensive Annual Financial Report for the Fiscal Year ended June 30, 2018. This is the 29<sup>th</sup> consecutive year that the District has achieved this prestigious award. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. District management believes this FY 2019 Comprehensive Annual Financial Report continues to conform to the Certificate of Achievement program requirements and will again submit it to the GFOA to determine its eligibility for another certificate.
- 2. Biennial Budget. For the eighth consecutive two-year period, GFOA presented the award for Distinguished Budget Presentation to the District for its 2017–2019 Biennial Budget. To receive this award, a government must publish a budget document that meets program criteria as a policy document, financial plan, operations guide, and communications device. The award is valid for the two-year period covered by the budget. In addition to receiving the award, the budget received Special Capital Recognition, presented for outstanding ratings on specific criteria pertaining to capital. This includes a comprehensive and well explained presentation of capital improvement plans and descriptions on how capital projects affect current and future operating costs.
- 3. Industry Leadership. The District received two Excellence in Communication awards from the Pacific Northwest Section of the American Water Works Association. The first award was for internal communication for National Preparedness Month where the District provided hands-on trainings on water storage and emergency kit preparation. The second was for community outreach for the Grabhorn Reservoir replacement project, which generated no public comments at the land use permit hearing.

# Acknowledgements

We wish to thank the accounting and management staff for their efforts in preparing this report and for their service throughout the year. We also want to thank you, the members of the Board of Commissioners, for your interest and continuing support in planning and conducting the financial operations of the District in a responsible and progressive manner.

Respectfully,

Tom Hickmann

Chief Executive Officer

Paul L. Matthews

Chief Financial Officer





# **Financial Section**



Commissioner Bernice Bagnall



Commissioner Jim Doane



Commissioner Jim Duggan



Commissioner Dick Schmidt



**Commissioner Todd Sanders** 

# **Board of Commissioners Sets Policies**

TVWD is governed by a five-member Board of Commissioners elected to four-year terms by voters within the District. The Board of Commissioners sets the District's policies and procedures. Board meetings are typically the third Wednesday of each month and Board work sessions are typically the first Tuesday of each month. Visit tywd.org for meeting dates and times.



# **Report of Independent Auditors**

The Board of Commissioners Tualatin Valley Water District Washington County, Oregon

# **Report on the Financial Statements**

We have audited the accompanying basic financial statements of Tualatin Valley Water District (the District) which comprise the statements of net position as of June 30, 2019 and 2018, and the related statements of revenues, expenses, and changes in net position, and cash flows for the years then ended, and the related notes to the basic financial statements.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these basic financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express an opinion on these basic financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Opinion**

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of Tualatin Valley Water District as of June 30, 2019 and 2018, and the results of its operations and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of the District's proportionate share of the net pension (asset)/liability, schedule of District's pension plan contributions, schedule of changes in the District's total OPEB liability, and the schedule of OPEB contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's financial statements. The Budgetary Basis Schedules are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The Budgetary Basis Schedules have been subjected to the auditing procedures applied in the audit of the financial statements and certain other procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Basis Schedules are fairly stated in all material respects in relation to the financial statements as a whole.

The accompanying Introductory and Statistical sections are also not a required part of the basic financial statements but are supplementary information provided for purposes of additional analysis. We did not audit or perform any other procedures on this information and express no opinion on it.

# Report on Other Legal and Regulatory Requirements

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 12, 2019, on our consideration of the District's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statues as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Julie Desimone, Partner for Moss Adams LLP

Jalia De & mone

Portland, Oregon December 12, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis (MD&A) is presented to facilitate financial analysis and provide an overview of the financial activities of the Tualatin Valley Water District for the fiscal years ended June 30, 2019, and 2018. Readers should consider the information presented here in conjunction with the basic financial statements, the accompanying notes to those financial statements, and the additional information contained in Management's letter of transmittal of this report.

# **Financial Highlights**

- Total assets and deferred outflows of resources of the District at June 30, 2019 were \$495.7 million and include net capital and leased assets of \$288 million; investments in joint ventures of \$48.5 million; non-utility property of \$4.4 million; total current assets of \$148.8 million; and total deferred outflows of resources of \$6.0 million. Overall, total assets and deferred outflows of resources for the District increased 7.1% from FY 2018 and 21.6% since FY 2017.
- The District's assets and deferred outflows exceeded its liabilities and deferred inflows (net position) on June 30, 2019, by \$450.3 million. This amount reflects an increase of \$33 million or 7.9% from FY 2018 and 19.0% since FY 2017. For the fiscal year ended June 30, 2019, unrestricted net position in the amount of \$180.0 million includes \$124.1 million in cash and investments that may be used to meet the District's ongoing obligations. This represents a 4.5% increase in unrestricted net position from FY 2018 and 23.0% increase since FY 2017.
- At June 30, 2019, net capital and leased assets were \$288 million, an increase of 8.1% from FY 2018 and 22.0% since FY 2017. Long-term liabilities total \$25.6 million, an increase of 7.6% from FY 2018 and 43.0% from FY 2017. These fluctuations are primarily related to lease and pension liabilities. The District adopted GASB Statement No. 87, Leases in FY 2018 which includes retrospective reporting of lease liabilities. Lease liabilities were \$9.0 million in FY 2019 and \$8.9 million in FY 2018. The District's net pension liability was \$15.5 million in FY 2019, \$13.7 million in FY 2018, and \$15.2 million in FY 2017.
- Operating revenues for FY 2019 were \$73.0 million, an increase of \$6.0 million or 9.0% from FY 2018 and a 31.5% increase since FY 2017. The FY 2018 and FY 2019 increase in operating revenues is largely attributable to rate increases implemented by the District. The District's financial policies dictate that it adjusts rates annually to maintain sufficient revenues to support ongoing operations and current and future capital improvements.
- Total operating expenses for FY 2019 were \$39.9 million, reflecting an overall increase of \$1.4 million or 3.6%, from FY 2018 and an increase of 5.6% since FY 2017. Water purchases decreased by \$0.1 million in FY 2019 but increased by \$0.4 million since FY 2017. Labor and benefit costs increased by \$1.4 million or 7.6% in FY 2019 and by \$2.3 million or 13.1% since FY 2017. These variances are largely because of pension costs.

- Overall, the District's operating income was \$33.2 million for FY 2019 as compared to \$28.5 million in FY 2018, and \$17.7 million in FY 2017. Operating revenues continue to exceed the cost of operations as required by the District's financial policies. In FY 2019, the District generated an operating margin of 45.4% as compared to 42.5% in FY 2018 and 31.9% in FY 2017. Recent increases in operating income are intended to smooth future rate increases required to support investments in the Willamette Water Supply System and lower other District capital improvements.
- Net nonoperating revenues (expenses) were (\$9.1) million in FY 2019, a decrease of \$10.8 million from FY 2018. Interest income increased by \$1.1 million in FY 2019, reflecting the District's increasing portfolio balance and rising interest rates. The District reported net losses on disposals of capital assets in FY 2019 of \$9.1 million compared to a gain of \$1.3 million in FY 2018. The loss in FY 2019 reflects the City of Beaverton's withdrawal of customers and transferring ownership of the corresponding infrastructure.
- The District implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions an Amendment of GASB Statement No. 27 in FY 2015. GASB 68 established accounting and financial reporting standards for employers, including reporting of the net pension asset or liability on the statements of net position, and deferred inflows and outflows associated with investment, economic, and demographic gains and losses associated with pension plans. GASB 68 also provides guidance related to the calculation of pension expense (income). In subsequent years, operating expenses have fluctuated significantly as a result of reporting the District's proportionate share of pension expense.

At June 30, 2019 the District reported a net pension liability of \$15.5 million, an increase of \$1.8 million or 13.6% from the net pension liability of \$13.7 million reported in FY 2018, and an increase of \$0.3 million or 2.3% since FY 2017. The District reported pension expense of \$1.3 million in both FY 2019 and FY 2018 compared to \$1.5 million in FY 2017. For more information, refer to the *Pension Plan* section beginning on page 49 in *Notes to Basic Financial Statements*.

- The District implemented GASB Statement No. 75, Accounting and Reporting for Postemployment Benefits Other than Pensions (OPEB) in FY 2018. This statement changed the way OPEB is reported and required a restatement of the FY 2017 OPEB obligation. The District's total OPEB liability decreased from \$1.2 million in FY 2018 to \$1.1 million in FY 2019, a decrease of 5.2%. For more information, refer to Postemployment Benefits Other Than Pensions on page 56 in the Notes to Basic Financial Statements.
- The District implemented GASB Statement No. 87, Leases in FY 2018. This statement changed the way that the District reports lease liabilities and the assets underlying the lease obligation. Leased assets are reported on the Statement of Net Position and are amortized over the life of the lease. Lease liabilities are reported at the present value of future payments and are adjusted over time by interest and payments. The lease liabilities in FY 2019 is greater than lease assets by \$0.5 million in FY 2019, \$0.2 million in FY 2018, and \$0.1 million in FY 2017. For more information refer to page 46 of the Notes to Basic Financial Statements.
- The District owns several properties that contain water storage reservoirs, pump stations, administrative facilities, and other properties earmarked for use in future years. Each of these sites is maintained by District staff. No sites owned by the District have been declared as a site needing pollution remediation.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Tualatin Valley Water District's basic financial statements. The District is a self-supporting entity and follows enterprise fund reporting. Accordingly, the financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The District's basic financial statements are comprised of four components; 1) Statements of Net Position, 2) Statements of Revenues, Expenses and Changes in Net Position, 3) Statements of Cash Flows, and 4) Notes to Basic Financial Statements. This report also contains required supplementary information in addition to the basic financial statements themselves.

The Statements of Net Position present the current and long-term portions of assets and liabilities separately. The change in net position may provide a useful indicator of whether the financial position of the District is improving or deteriorating over time. These statements include the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources and provide information about the nature and amounts of investments in resources (assets) and obligations to the District's creditors (liabilities). They also provide the basis for evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District.

The Statements of Revenues, Expenses and Changes in Net Position present information showing profitability and credit worthiness as well as the change in net position during the most recent fiscal years. These statements show income and expenses from operations, nonoperating revenues and expenses, and reconcile the change from one fiscal year to the next. These statements measure the success of the District's operations during the past two years and can be used to determine whether the District has successfully recovered its costs through user fees and other charges.

The Statements of Cash Flows are prepared using the direct method and are concerned solely with input and outlay of cash from operating activities, capital and related financing activities and investing activities. These statements also include reconciliations to the Statements of Revenues, Expenses and Changes in Net Position. The primary purpose of these statements is to provide information about the District's cash receipts and cash payments during the reporting periods. They demonstrate where cash came from, what cash was used for, and the change in cash balance during the reporting periods.

The *Notes to Basic Financial Statements* provide additional information that is essential to a full understanding of the data provided in the financial statements.

# **Financial Analysis**

### **Net Position**

As noted above, net position may serve over time as a useful indicator of the District's financial condition. As shown in Table 1 on page 18, the District's assets and deferred outflows exceeded liabilities and deferred inflows by \$450.3 million on June 30, 2019 and reflects an increase of \$33 million or 7.9% over the District's net position at the close of FY 2018 and \$71.9 million or 19.0% since FY 2017.

Net investment in capital assets is by far the largest portion of the District's net position (\$267.7 million or 59.5% of total net position), and includes the District's investment in land, buildings, equipment, reservoirs, and pipelines. The District uses these capital assets to provide water service to customers; consequently, these assets are not available for future spending.

Investments in joint ventures consist of capital improvements the District has participated in funding at the Joint Water Commission (JWC), the Barney Reservoir Joint Ownership Commission (BRJOC), the Willamette River Water Coalition (WRWC), and the Willamette Intake Facilities Commission (WIF). Losses at JWC, BRJOC, and WIF consist of depreciation of the plant assets allocated to the partners. The WIF was created in April 2018 as a joint venture to manage the intake facilities at the Willamette River Water Treatment Plant in Wilsonville. For more information, refer to *Investments in Joint Ventures* on page 41 in *Notes to Basic Financial Statements*.

Table 1
Net Position (in millions)

	 2019	2018	 stated 2017	 erence 9-2018	erence 9-2017
Current assets	\$ 148.8	\$141.1	\$ 117.4	\$ 7.7	\$ 31.4
Investments in joint ventures	48.5	45.9	41.7	2.6	6.8
Leased Assets	8.5	8.7	0.9	(0.2)	7.6
Non-utility property	4.4	4.4	4.4	-	-
Capital assets	279.5	257.6	 235.2	21.9	 44.3
Total Assets	489.7	457.7	399.6	32.0	90.1
Deferred outflows of resources	 6.0	5.0	 8.1	 1.0	 (2.1)
<b>Total Assets and Deferred Outflows</b>			 		 
of Resources	\$ 495.7	\$462.7	\$ 407.7	\$ 33.0	\$ 88.0
Long-term liabilities	\$ 25.6	\$ 23.8	\$ 17.9	\$ 1.8	\$ 7.7
Current liabilities	18.1	20.5	10.7	(2.4)	 7.4
Total Liabilities	43.7	44.3	28.6	(0.6)	15.1
Deferred inflows of resources	1.6	1.1	1.6	0.5	-
Net investment in capital assets	267.7	242.5	232.1	25.2	35.6
Restricted	2.6	2.6	-	-	2.6
Unrestricted	 180.0	172.2	 146.3	 7.8	 33.7
Net Position	\$ 450.3	\$417.3	\$ 378.4	\$ 33.0	\$ 71.9

As previously noted, net investment in capital assets represents the largest portion of the District's net position at \$267.7 million. Restricted net position of \$2.6 million consists of cash and investments restricted for capital projects relating to the Willamette Water Supply Program. The remaining balance of the District's net position of \$179.9 million is unrestricted and includes \$124.1 million in cash and investments that may be used to meet the District's ongoing obligations.

# Change in Net Position

As shown in Table 2 on the next page, the District's operating, nonoperating, and capital contributions increased total net position by \$33.0 million, a decrease of 15.2% or \$6.0 million from FY 2018 but an increase of 39.2% or \$9.3 million since FY 2017.

The District's increase in net position is due to the combined changes of the following major components:

- The District generated \$73.0 million in operating revenues, an increase of \$6.0 million or 9.0% from FY 2018, and \$17.5 million or 31.5% since FY 2017. The District, in compliance with its financial management policies, continues to maintain revenue sufficiency by adjusting rates annually. Rate increases are based on cost-of-service principles and an assessment of the revenue required to fund current and future operations and capital improvements.
- Operating expenses, net of capitalized overhead and equipment usage, was \$39.9 million FY 2019. This is an increase of \$1.4 million or 3.6% from \$38.5 million in FY 2018 and \$2.1 million or 5.6% in FY 2017, primarily resulting from increases in purchased water and fluctuations in labor and benefit expenses due to the implementation of GASB 68. Operations and maintenance expenses increased by \$1.3 million or 19.4% from FY 2018 and \$1.0 million or 14.3% since FY 2017.
- The District generated operating income of \$33.1 million in FY 2019, which produced an operating margin of 45.4% as compared to 42.5% in FY 2018 and 31.9% in FY 2017. Operating revenues continue to exceed operating expenses as required by District financial management policies, and the District remains in a healthy financial condition.
- Total nonoperating revenues (expenses) were (\$9.1) million in FY 2019 as compared to \$1.7 million in FY 2018 and (\$0.6) million in FY 2017. Significant components of this change were due to the City of Beaverton's withdrawal of customers and resulting transfer of infrastructure formerly owned by the District.
- Contributions of capital for FY 2019 were \$9.0 million as compared to \$8.8 million in FY 2018 and \$6.6 million in FY 2017. Capital contributions vary year—to-year based on the level of development activity.
- The District adopted the provisions of GASB Statement No. 75, Accounting and Financial Reporting
  for Postemployment Benefits other than Pensions and GASB Statement No.87, Leases in FY 2018.
   The cumulative adjustment for changes in accounting principle in FY 2017 is a reduction of
  beginning net position due to the implementation of these statements.

TABLE 2
Change in Net Position (in millions)

	2019	2018	Restated 2017	Difference 2019-2018	Difference 2019-2017
OPERATING REVENUES					
Water and other services	\$ 73.0	\$ 67.0	\$ 55.5	\$ 6.0	17.5
OPERATING EXPENSES					
Water purchased	10.1	10.2	9.7	(0.1)	0.4
Labor and benefits	19.8	18.4	17.5	1.4	2.3
Operations and maintenance	8.0	6.7	7.0	1.3	1.0
Depreciation expense	6.9	7.3	7.0	(0.4)	(0.1)
Less: labor, overhead, and equipment capitalized	(4.9)	(4.1)	(3.4)	(0.8)	(1.5)
Total Operating Expense	39.9	38.5	37.8	1.4	2.1
OPERATING INCOME	33.1	28.5	17.7	4.6	15.4
NONOPERATING REVENUES (EXPENSES)					
Discontinued capital projects	(2.4)	-	-	(2.4)	(2.4)
Decommissioning expense	(0.5)	-	-	(0.5)	(0.5)
Loss in equity in joint ventures	(0.8)	(0.8)	(0.7)	-	(0.1)
Interest income	2.8	1.7	1.1	1.1	1.7
Unrealized gain/(loss) on investments	1.1	(0.3)	(0.4)	1.4	1.5
Rental income	0.1	0.1			
Interest expense	(0.3)	(0.3)	-	-	(0.3)
Disposal of capital assets, net	(9.1)	1.3	(0.6)	(10.4)	(8.5)
Total Nonoperating Revenues (Expenses)	(9.1)	1.7	(0.6)	(10.8)	(8.5)
CAPITAL CONTRIBUTIONS	9.0	8.8	6.6	0.2	2.4
CHANGES IN NET POSITION	33.0	39.0	23.7	(6.0)	9.3
NET POSITION, Beginning of year	417.3	378.3	354.8	39.0	62.6
Adjustment for changes in accounting principles			(0.1)		0.1
NET POSITION, Beginning of Year, as restated	417.3	378.3	354.6	39.0	62.7
NET POSITION, End of year	\$450.3	\$417.3	\$378.3	\$ 33.0	\$ 72.0

# Operating Revenues

Water sales, which comprised 95.0% of the District operating revenues in FY 2019, increased by \$5.7 million or 9.0% from FY 2018. Water sales have increased by \$17.0 million or 32.3% since 2017, largely because of rate increases to cover operating costs and infrastructure needs. Other operating revenues were \$3.6 million in FY 2019, an increase of \$0.4 million from FY 2018 and of \$0.6 million from FY 2017. Other operating revenues consist of reimbursements from other agencies for contractual services performed by the District in addition to right-of-way fees, service fees, permits, and other miscellaneous revenue. In FY 2017 the cities of Hillsboro, Beaverton, and Tigard assessed right-of-way fees based on water revenue from customers who live within their municipal boundaries.

Table 3
Total Revenues and Total Expenses FY 2019 - 2017 (in millions)

	2019	2018	Restated 2017	 erence 9-2018	erence 9-2017
Operating Revenues Non-Operating Revenues Contributed Capital	\$ 73.0 4.0 9.0	\$ 67.0 3.1 8.8	\$ 55.5 1.1 6.6	\$ 6.0 0.9 0.2	\$ 17.5 2.9 2.4
Total Revenues	\$ 86.0	\$ 78.9	\$ 63.2	\$ 7.1	\$ 22.8
Operating Expenses Non-Operating Expenses	39.9 13.1	38.5 1.4	37.8 1.7	1.4 11.7	2.1 11.4
Total Expenses	53.0	39.9	39.5	 13.1	13.5
Change in Net Position	\$ 33.0	\$ 39.0	\$ 23.7	\$ (6.0)	\$ 9.3

# **Capital Asset and Debt Administration**

# Long-Term Debt Activity

As a result of implementing GASB 87, the District reported lease liabilities of \$9.0 million in FY 2019 and \$8.9 million in FY 2018. During FY 2018 the District executed a lease for subsurface land for the placement of a raw water pipeline and an addendum to the office space lease recorded in FY 2017. The District had no bonded indebtedness at June 30, 2019, 2018, and 2017. For more information, refer to *Long-Term Liabilities* on page 47 in *Notes to Basic Financial Statements*.

# Joint Ventures and Capital Assets Activity

The District continues to report on investments in joint ventures pertaining to its interests in the JWC, BRJOC, the WRWC, and the WIF beginning in FY 2018. Losses recorded by the JWC related to the District were \$0.4 million for FY 2019, \$0.5 million for FY 2018, and \$0.3 million for FY 2017. This reflects the ongoing annual depreciation of the JWC treatment, storage, and transmission facilities. The BRJOC recorded losses of \$0.3 million for each of fiscal years 2019, 2018, and 2017. The WRWC recorded losses of \$0.01 million in fiscal years 2019, 2018, and 2017. The WIF recorded losses of \$0.01 million in FY 2019 and FY 2018 represents the District's share of depreciation on WIF assets in FY 2019 and FY2018. See page 41 in *Notes to Basic Financial Statements* for additional information on the District's investments in joint ventures.

The District's net capital assets as of June 30, 2019, was \$279.5 million and at June 30, 2018, \$257.6 million. The District's capital assets include \$81.5 million in non-depreciable land, easements and construction in progress; and \$304.2 million (before depreciation) in buildings, reservoirs, pipelines, pump stations, office, automotive, and construction equipment. Leased assets were \$8.5 million at June 30, 2019 and \$8.7 million at June 30, 2018. Leased assets consist of office space and land. Overall, net capital assets increased \$21.9 million or 8.5% from FY 2018, and \$44.3 million or 18.8% since FY 2017. This net increase indicates that the District continues to invest in infrastructure over and above the depreciation each year. Additional information on the District's capital assets can be found in the *Notes to Basic Financial Statements* on pages 44-46.

Figure 3 shows the District's capital and leased asset categories and their percentage proportion of the District's total capital asset value in FY 2019.

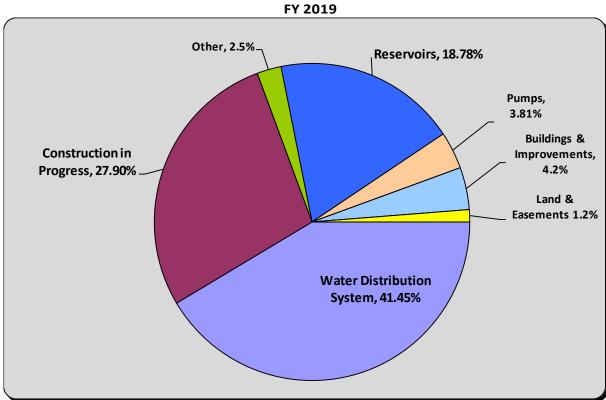


Figure 3

Distribution of Utility Plant in Service and Leased Assets

### **Economic Factors**

In February 2018, the District entered into an intergovernmental agreement (IGA) with the City of Beaverton to establish long-term certainty and definition of the water service area boundaries of both agencies and to provide for orderly withdrawal of territory by Beaverton in certain areas. Under the terms of this IGA, on July 1, 2018, Beaverton withdrew approximately 3,947 accounts from the District service area. The District continued to serve these customers as described in the IGA on an interim service basis. While served on an interim service basis, these withdrawn customers were treated in the same manner as the District's other customers.

Between November 2018 and April 2019, following the process outlined in the IGA, Beaverton transitioned the services for many of these former customers from the interim service basis to a wheeled services basis. Under a wheeled services basis, TVWD charged Beaverton for the cost of delivering water to these customers and Beaverton assumed responsibility for billing these customers. The District estimates that the transition from interim service to wheeled services reduced its water sales revenue by \$1.0 million in FY 2019.

In February 2019, the District and the City of Hillsboro submitted an application to the U.S. Environmental Protection Agency for a long-term, low-cost supplemental loans from the Water Infrastructure Finance and Innovation Act (WIFIA) to construct the Willamette Water Supply System. The District closed its \$387.7 million WIFIA loan on August 2, 2019. More information on WIFIA loans can be found here: <a href="https://www.epa.gov/wifia/wifia-fy-2018-selected-projects-summary-factsheets">https://www.epa.gov/wifia/wifia-fy-2018-selected-projects-summary-factsheets</a>

# **Requests for Information**

The financial report is designed to provide a general overview of Tualatin Valley Water District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional information can be addressed to the Chief Financial Officer, Tualatin Valley Water District, 1850 SW 170<sup>th</sup> Avenue, Beaverton, Oregon 97003.





# **Basic Financial Statements**



TVWD employees checking water analyzers

# Safeguarding the Quality of Our Water

TVWD is proud to deliver safe, reliable drinking water that complies with all applicable federal and state water quality standards. TVWD and our partners regularly test your water for lead, *Cryptosporidium*, and approximately 200 other contaminants. Sampling is conducted at various locations such as water sources, water treatment facilities, and within the distribution system. For more information, visit tvwd.org/wqreport.

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# STATEMENTS OF NET POSITION JUNE 30, 2019 AND 2018

	2019	2018		
ASSETS				
Current Assets				
Cash and cash equivalents	\$ 37,724,501	\$ 46,006,371		
Cash and cash equivalents - restricted	2,588,788	2,588,788		
Investments	86,350,120	72,347,780		
Accounts receivable, net	18,550,948	17,817,027		
Deposits	26,236	26,236		
Accrued interest receivable	418,299	300,490		
Materials and supplies	1,392,555	1,632,617		
Prepaid expenses	1,704,737	364,916		
Total Current Assets	148,756,184	141,084,225		
Noncurrent Assets:				
Investment in Joint Ventures	48,473,746	45,907,694		
Non-utility property	4,413,857	4,413,857		
Leased assets, net of accumulated amortization	8,481,806	8,698,952		
Land, easements & other non-depreciable assets	81,476,868	63,040,810		
Utility plant in servce, at cost, less accumulated depreciation	198,053,965	194,554,090		
Total Noncurrent Assets	340,900,242	316,615,403		
DEFERRED OUTFLOW OF RESOURCES				
Pension	5,970,966	4,969,714		
Other postemployment benefits	24,717	-		
Total Deferred Outflows of Resources	5,995,683	4,969,714		
Total Assets and Deferred Outflows of Resources	\$ 495,652,109	\$ 462,669,342		

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	2019			2018	
LIABILITIES					
Current Liabilities					
Accounts payable	\$	14,631,349	\$	17,826,513	
Retainage payable		981,626		459,977	
Accrued payroll and related expenses		1,386,823		1,166,884	
Accrued compensated absences		947,857		992,430	
Deposits from developers		138,923		61,690	
Total Current Liabilities		18,086,578	20,507,494		
Long-Term liabilities, net of current portion					
Net pension liability		15,528,994		13,665,755	
Total other postemployment benefits liability		1,129,069		1,191,615	
Lease liabilities		8,967,417		8,933,256	
Total Long-Term Liabilities		25,625,480		23,790,626	
Total Liabilities		43,712,058		44,298,120	
DEFERRED INFLOWS OF RESOURCES					
Pension		1,061,364		570,622	
Other postemployment benefits		566,453		515,370	
Total Deferred Inflows of Resources	1,627,817		1,085,992		
NET POSITION					
Net investment in capital assets		267,673,981		242,506,390	
Restricted for capital projects		2,588,788		2,588,788	
Unrestricted		180,049,465		172,190,052	
Total Net Position		450,312,234		417,285,230	
Total Liabilities, Deferred Inflows of Resources & Net Position	\$	495,652,109	\$	462,669,342	

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# STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION YEARS ENDED JUNE 30, 2019 AND 2018

	 2019	 2018
OPERATING REVENUES	 	 
Water service	\$ 69,451,031	\$ 63,730,160
Administrative services	 3,633,228	3,214,641
Total Operating Revenues	73,084,259	66,944,801
OPERATING EXPENSES		
Water purchased	10,050,276	10,161,954
Labor and benefits	19,824,271	18,433,098
Maintenance and repairs	2,048,506	1,462,432
General and administrative	5,533,112	4,853,470
Electricity and other utilities	146,428	140,626
Supplies	315,926	220,641
Depreciation and amortization expense	6,896,192	7,336,782
Less: overhead and equipment usage expenses		
capitalized to water distribution system	 (4,904,995)	 (4,113,466)
Total Operating Expenses	 39,909,716	 38,495,537
OPERATING INCOME	33,174,543	28,449,264
NONOPERATING REVENUES (EXPENSES)		
Discontinued capital projects	(2,346,275)	-
Decommissioning expense	(500,000)	-
Loss in equity in joint ventures	(836,783)	(775,060)
Interest income	2,769,322	1,634,667
Unrealized gain (loss) on investments	1,127,490	(302,492)
Rental income	81,979	80,466
Interest expense	(291,492)	(285,882)
Disposal of capital assets, net	 (9,125,528)	 1,335,320
Total Nonoperating Revenues (Expenses)	(9,121,287)	1,687,019
CAPITAL CONTRIBUTIONS	 8,973,748	8,815,962
CHANGES IN NET POSITION	 33,027,004	 38,952,245
NET POSITION, beginning of year	 417,285,230	 378,332,985
NET POSITION, end of year	\$ 450,312,234	\$ 417,285,230

# STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2019 AND 2018

	2019	2018
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers	\$ 68,717,110	\$ 61,348,561
Receipts from administrative services	3,633,228	3,214,641
Payments to suppliers for goods and services	(17,462,527)	(12,398,978)
Payments to employees for services	(18,332,356)	(16,888,612)
Payments from (to) other entities	77,233	(277,924)
Net cash provided by operating activities	 36,632,688	34,997,688
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets	(40,140,488)	(23,093,078)
Proceeds from the sale of assets	2,035,496	3,078,728
Capital contributions	6,991,959	7,309,713
Principal paid on leases	-	(37,086)
Interest paid	(257,331)	 (285,882)
Net cash used for capital and related financing activities	 (31,370,364)	 (13,027,605)
CASH FLOWS FROM INVESTING ACTIVITIES		
Proceeds from the sales and maturities of investments	32,008,411	18,000,000
Purchase of investments	(44,883,261)	(30,863,231)
Interest on investments	2,651,513	1,511,863
Investment in joint ventures	(3,402,835)	(2,080,927)
Rental income	81,979	-
Net cash used for investing activities	(13,544,193)	(13,432,295)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(8,281,869)	8,537,788
CASH AND CASH EQUIVALENTS, beginning of year	 48,595,159	 40,057,371
CASH AND CASH EQUIVALENTS, end of year	\$ 40,313,290	\$ 48,595,159

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	2019	2018
RECONCILIATION OF OPERATING INCOME TO NET CASH	 	
FROM OPERATING ACTIVITIES		
Operating Income	\$ 33,174,543	\$ 28,449,264
Adjustments to reconcile operating income		
to net cash provided by operating activities:		
Depreciation and amortization	6,896,192	7,336,782
Pension expense	1,352,729	1,330,559
OPEB expense	(36,180)	128,252
Changes in operating accounts:		
Accounts receivable	(733,921)	(2,381,599)
Inventory of materials and supplies	240,062	185,165
Prepaid expenses	(1,339,821)	(185,632)
Accounts and retainage payable	(3,173,515)	327,146
Accrued payroll liabilities	175,366	85,675
Deposits	 77,233	 (277,924)
Net Cash From Operating Activities	\$ 36,632,688	\$ 34,997,688
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES		
Capital assets contributed by developers	\$ 1,981,789	\$ 1,506,249
Net loss in investment in joint ventures	(836,783)	(775,060)
Unrealized gain (loss) due to change of investment portfolio valuation	1,127,490	(302,492)
Capital assets abandoned and decommissioned	1,837,230	-
Capital assets contributed to joint venture	-	(2,955,942)
Acquisition of leased assets	-	7,948,785
Additions to lease liabilities	-	(7,948,785)

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NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **DESCRIPTION OF THE DISTRICT**

#### The District

Tualatin Valley Water District (the District) is a municipal corporation organized and operating under Chapter 264 of the Oregon Revised Statutes. The purpose of the District is to supply potable water to its residents and local businesses. The Board of Commissioners consists of five members resident in the District and elected by voters.

The principal sources of working capital are revenues from water service, interest earnings, capital contributions from customers and developers for meters and distribution lines, and revenue from contract reimbursements from partner agencies. Working capital is expended primarily for operations, additions to utility plant in service, and investments in joint ventures.

The District purchases approximately 72% of its water supply from the City of Portland. A ten-year agreement with the City of Portland to purchase water was approved by the District Board of Commissioners in April 2006. This agreement was amended and renewed during fiscal year 2016 and is renewable in June 2026, and every ten years thereafter, unless a 5-year notice is provided by either party.

The remainder of the District's water is supplied by the Joint Water Commission (JWC) and the Barney Reservoir Joint Ownership Commission (BRJOC), pursuant to a perpetual Water Service Agreement among the cities of Hillsboro, Forest Grove, and Beaverton and the District. These parties jointly own, in varying amounts, raw water storage, surface water rights, raw water pump stations, a water treatment plant, reservoirs, and transmission facilities.

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Basis of Accounting**

Tualatin Valley Water District is a single enterprise similar to a commercial entity for financial reporting purposes. Accordingly, these financial statements are maintained on the flow of economic resources measurement focus using the accrual basis of accounting and accounting principles applicable to commercial enterprises. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when liabilities are incurred.

The statements of the District are prepared under the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America issued by the Governmental Accounting Standards Board (GASB) applicable to governmental entities that use proprietary fund accounting.

#### **Reporting Entity**

Accounting principles generally accepted in the United States of America require that the reporting entity include:

- (1) the primary government
- (2) organizations for which the primary government is financially accountable
- (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

A Board of Commissioners elected directly by the citizens residing in the District governs Tualatin Valley Water District making the entity, by definition, a primary government.

The District has ownership positions in four joint ventures. One is a source of raw water, the Barney Reservoir Joint Ownership Commission (BRJOC). The second is for treatment and transmission of water, the Joint Water Commission (JWC). The third is the Willamette River Water Coalition (WRWC), to coordinate water rights on the Willamette River. The fourth is the Willamette Intake Facilities Commission (WIF), to manage and operate the Willamette Intake Facilities which are used to withdraw and transmit water to its members. The District reports its share of income or loss on these Joint Ventures using the equity method.

The BRJOC is a joint venture of the District and four other entities consisting of Clean Water Services and the cities of Hillsboro, Beaverton, and Forest Grove. The financial statements may be obtained from the City of Hillsboro, Finance Department, 150 East Main Street, Fifth Floor, Hillsboro, Oregon 97123.

The JWC is a joint venture of the District, and the cities of Hillsboro, Beaverton, and Forest Grove. The financial statements may be obtained from the City of Hillsboro, Finance Department, 150 East Main Street, Fifth Floor, Hillsboro, Oregon 97123.

The WRWC is a joint venture of the District and the cities of Sherwood, Tigard, and Tualatin. The financial statements may be obtained from Tualatin Valley Water District, Finance Department, 1850 SW 170<sup>th</sup> Avenue, Beaverton, OR 97003.

The WIF is a joint venture of the District and the cities of Hillsboro, Beaverton, Sherwood, Tigard, and Wilsonville. The financial statements may be obtained from Tualatin Valley Water District, Finance Department, 1850 SW 170<sup>th</sup> Avenue, Beaverton, OR 97003.

#### Reclassifications

Certain prior year amounts have been reclassified to conform to the current year presentation. Total net position was not affected by these reclassifications.

#### Operating Revenues, Non-Operating Revenues, Operating Expenses, and Non-Operating Expenses

The District has defined operating revenues to include all service charges and other applicable charges directly attributable to providing potable water as water service. Management services, construction plan review, dispatch and backflow fees, and other related activities are defined as administrative services.

Operating expenses are defined as those expenses directly related to providing the services reflected within operating revenues including depreciation and amortization but excludes capital-related personnel expenses and materials and services costs which are capitalized.

Non-operating revenues are revenues of the District not directly attributable to the services provided. This includes interest income, unrealized gain on investments and rental income.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

Non-operating expenses are defined as those expenses that are not directly attributable to the operation of the District, such as the loss in equity in Joint Ventures, interest expense, and loss on disposal of assets.

#### **Capital Contributions**

Capital contributions consist primarily of meter installation fees, system development charges, contributions by developers for meter and pipe installation, contributions for easements, and payments from local agencies for capital improvements undertaken by the District directly benefiting those agencies.

#### Cash and Cash Equivalents and Investments

The District applies the provisions of GASB Statements No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools and No. 72, Fair Value Measurement and Application, which requires governmental entities to report certain investments at fair value in the Statements of Net Position.

Cash and investments are valued at fair value in the basic financial statements. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices for identical instruments in active markets. Level 2 inputs are quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model derived valuations in which all significant inputs are observable. Level 3 inputs are valuations derived from valuation techniques in which significant inputs are unobservable.

The District is restricted by State of Oregon statutes in the types of investments that can be made. Statutes authorize the District to invest in obligations of the United States (U.S.) government and its agencies, and instrumentalities of the U.S.; states of Oregon, Washington, Idaho, and California; various interest-bearing bonds of municipalities; commercial paper rated P-2 and better by Moody's Investors Services or A-2 and better by Standard and Poor's Corporation; bankers' acceptances; and the Oregon State Treasurer's Local Government Investment Pool (LGIP). Certain other investment types, which are not listed here, are also authorized. In the event different ratings are provided on an individual security by Moody's and Standard and Poor's, the lowest rating must meet the District's investment policy requirements.

The District explicitly states the gains and losses as separate disclosures in the Statements of Revenues, Expenses and Changes in Net Position.

#### Cash Equivalents/Statements of Cash Flows

For purposes of the Statements of Cash Flows, cash and cash equivalents include short-term (original maturity of three months or less) highly liquid investments that are readily converted into known amounts of cash or so near maturity they present insignificant risk of changes in value because of changes in interest rates. Restricted cash and equivalents consist of funds restricted by an external party to be used for capital outlay for the Willamette Water Supply Program (WWSP).

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### Accounts Receivable

Revenues are recorded when earned. Most billings are rendered on a bimonthly cycle, but some commercial billings are rendered on a monthly cycle. The District accrues estimated revenue for water used by customers, but not yet billed. An allowance for doubtful accounts is reviewed periodically for adequacy using a five-year averaging of write-offs to water sales applied to the expected sales for the coming year.

#### **Materials and Supplies**

Inventory of materials and supplies is stated at cost using average cost and is charged against operations as used.

#### Non-Utility Property

Non-utility property consists of land, structures and other property owned by the District but not used in utility service. Non-utility property is stated at cost, which includes labor, materials and direct and indirect costs.

#### **Utility Plant in Service**

Utility plant in service is stated at cost. Costs include labor, materials and related indirect costs, such as engineering and transportation. Contributed assets are recorded at acquisition value at the time received. Depreciation is computed using the straight-line method over the estimated useful lives of the various assets as follows:

	<u>Years</u>
Buildings and improvements	50
Water distribution system	50
Water treatment plants	50-75
Joint Facilities	50
Reservoirs	35-50
Pumps	10-30
Machinery and equipment	3-20

Expenditures for major additions, improvements, and replacements are capitalized for amounts over \$7,500. Normal maintenance and repairs are charged to operations as incurred.

#### **Leased Assets**

Leased assets are reported at the initial measurement of the lease liability adjusted by initial direct costs and payments made to the lessor at the commencement of the lease, less any lease incentives. Leased assets are amortized using the straight-line method over the shorter of the lease term or the useful life of the underlying asset.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **Net Position**

The District's net position consists of the various net earnings from operating and non-operating revenues, expenses and contributions of capital. Net position is classified in the following three components: net investment in capital assets, restricted, and unrestricted components of net position. Net investment in capital assets consists of all capital assets, net of accumulated depreciation, lease liabilities, and capital-related accounts payable. Restricted net position components consist of net position for which constraints are placed thereon by external parties, such as lenders, grantors, contributors, laws, regulations and enabling legislation, including legal mandates. When both restricted and unrestricted resources are available for use, the City's policy is to use restricted resources first, and then unrestricted resources as they are needed. Unrestricted components consist of all other net positions not included in the above categories.

#### Deferred Inflow and Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reporting amounts of certain assets, liabilities, deferred inflows and outflows of resources, revenues, and expenses as of, and for the years ended June 30, 2019 and 2018. Actual results may differ from such estimates.

#### **Accrued Compensated Absences**

All permanent full-time and permanent part-time employees are entitled to paid vacations. Vacation leave is computed based on years of service and is accrued bi-weekly. Employees may accrue a maximum of either two years or 400 hours of vacation time. The District's liability for accrued vacation and compensatory time is reported as a current liability in the financial statements, as amounts paid each year for compensated absences tend to exceed the annual accrual.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **Lease Liabilities**

Lease liabilities are initially measured at the present value of payments expected to be made during the lease term, including fixed and variable payments, residual guarantees, termination penalties, lease incentives, and any other payments reasonably certain to be made in accordance with the lease agreement.

#### Adoption of new GASB Pronouncements

In June 2017, GASB issued *Statement No. 87*, *Leases*. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The District adopted the provisions of this statement during the fiscal year ended June 30, 2018 and reported a restatement of net position as of June 30, 2017.

#### **BUDGETARY PROCESS AND FUND DESCRIPTIONS**

#### **Budget**

Pursuant to Oregon Local Budget Law, ORS Chapter 294.305 through 294.565, the District manages its operations through fund accounting. A biennial operating budget is adopted on odd-numbered years for all funds. The budget is adopted on the modified accrual basis. Under the modified accrual basis of accounting, revenues are recognized when they become susceptible to accrual (measurable and available to finance expenditures of the current period). Expenses are generally recognized when the related liability has been incurred. The exception is interest on general long-term debt, which is recognized when due.

In the budget process, a proposed budget is presented to the Budget Committee at an advertised meeting that is open to the public. The Budget Committee consists of the Board of Commissioners and five citizens appointed by the Board who are electors within the District. Citizen appointments to the Budget Committee are for four-year terms. Once the Budget Committee has approved a budget, a financial summary, together with a notice of public hearing, is prepared and published in a newspaper of general circulation in the District. At the public hearing the Board of Commissioners considers the budget and further public testimony prior to adoption.

The Board adopts the budget by resolution making appropriations by major functional categories for all funds for two fiscal years. Appropriations lapse at the end of the second fiscal year of the biennium on June 30.

Major functional categories identify the legal level of budgetary control above which expenditures are not authorized. The major functional categories are personnel services, materials and services, capital outlay, special payments, debt service, inter-fund transfers, and operating contingency. The Board of Commissioners may select a lower level of appropriations than the Budget Committee in which case the legal level of appropriation is stated in the appropriation resolution. The expenditure budget is adopted by major functional categories in the appropriation resolution. Administrative staff may not amend the adopted budget.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

The Board of Commissioners may transfer from one functional category to another by resolution, but it may not increase total appropriations outside of the budget process. In the event of an unforeseen pressing need for expenditures or if unforeseen funds become available during the year, the Board of Commissioners may increase appropriations by adopting a supplemental budget. If the estimated expenditures in the supplemental budget are 10% or less than the related appropriation from the adopted biennial budget, the Board of Commissioners can adopt the supplemental budget at a regular meeting that has been noticed. The notice must be published not less than five days prior to the meeting. If the proposed adjustments are more than 10%, the supplemental budget shall be heard in a public hearing and the notice must contain a summary of changes proposed. The Board approved three supplemental budgets during the year ended June 30, 2019.

#### **Funds**

The District uses the following budgetary funds to account for its activities:

#### General Fund

This fund is used to account for the financial resources of the District that are not accounted for in other funds. Principal sources of revenue are water sales, service fees, and interest earnings. Primary expenditures are for water purchases, system maintenance, general administration, and transfers to the Capital Reserve Fund.

#### Capital Improvement Fund

This fund is used to account for financial transactions for the acquisition or construction of major capital facilities other than for the Willamette Water Supply Fund. Financial resources are transfers from the Capital Reserve Fund.

#### Water Supply Program Fund

This fund is used to account for financial transactions used to develop the Willamette Water Supply System in partnership with the City of Hillsboro. Payments from the City of Hillsboro are classified as contributed capital in the budgetary schedule but are eliminated in the statements of revenues, expenses and changes in net position as they are payments for the City of Hillsboro's ownership share of capital assets and are not part of the District's net position.

#### Capital Reserve Fund

This fund is used to hold resources for current and future capital improvements and water supply projects. Principal sources of revenue are system development charges, capital contributions, and transfers from other funds.

#### Customer Emergency Assistance Fund

This fund is used to account for the resources, administration, and customer payments for those customers who qualify for emergency assistance.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **CASH AND INVESTMENTS**

The District maintains substantially all investments in one pool. Earnings are allocated to the funds based on the portion of the pool held daily. Investments earned an average yield of 2.21% in 2019 and 1.49% in 2018.

	2019	2018
Cash and cash equivalents - unrestricted	\$ 37,724,501	\$ 46,006,371
Cash and cash equivalents - restricted	2,588,788	2,588,788
Total cash and cash equivalents	40,313,289	48,595,159
Investments	86,350,120	72,347,780
Total Cash and Cash Equivalents and Investments	\$ 126,663,409	\$ 120,942,939
Cash and cash equivalents	2019	2018
Cash on hand	\$ 1,000	\$ 1,000
Checking and money market accounts	1,208,804	1,329,821
Oregon State Treasurer's		
Short-Term Investment Fund	39,103,485	47,264,338
Total Cash and Cash Equivalents	\$ 40,313,289	\$ 48,595,159

As of June 30, the District held the following investments:

		Effective	}		
		Duration	1		
	Ratings:	in			Level
Investments	Moody's/S&P	Years	2019	2018	Inputs
US Government securities					
Federal Home Loan Banks	Aaa/AA+	1.05	\$18,147,090	\$13,937,610	2
Federal National Mortgage Association	Aaa/AA+	0.75	11,951,440	8,876,690	2
Federal Home Loan Mortgage Corporation	Aaa/AA+	0.56	11,008,020	6,907,180	2
Federal Farm Credit Banks	Aaa/AA+	1.34	22,164,830	16,773,010	2
Municipal Bonds		2.79	3,136,740	-	2
Corporate Bonds	AA+,AA,AA-,				
	AAA/Aa1,Aa2,				
	Aaa,Aa3	2.07	6,053,040	5,976,360	2
US Treasury Notes		0.65	13,888,960	19,876,930	1
Total Investments		1.09	\$86,350,120	\$72,347,780	
Oregon State Treasurer's Local Government					See
Investment Pool (LGIP)		1.60	39,103,485	47,264,338	Below
Total Investments and LGIP		1.25	125,453,605	119,612,118	

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **Level Inputs**

The "effective duration in years" calculation assumes that all investments are held until maturity. The District classifies its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The District has the following fair value measurements as of June 30, 2019:

- US Government Treasury notes are valued using quoted market prices (Level 1 inputs).
- US Government securities, corporate and municipal bonds are valued using observable inputs (Level 2 inputs).

Investments in the Local Government Investment Pool (LGIP) are included in the Oregon Short-Term Fund, which is an external investment pool that is not a 2a-7-like external investment pool and is not registered with the United States Securities and Exchange Commission as an investment company. Fair value of the LGIP is calculated at the same value as the number of pool shares owned. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. Investments in the Short-Term Fund are governed by ORS 294.135, Oregon Investment Council, and portfolio guidelines issued by the Oregon Short-Term Fund Board. The LGIP seeks to exchange shares at \$1.00 per share; an investment in the LGIP is neither insured nor guaranteed by the FDIC or any other government agency. Although the LGIP seeks to maintain the value of share investments at \$1.00 per share, it is possible to lose money by investing in the pool. The District intends to measure these investments at book value, as the LGIP's fair value approximates its amortized cost basis. The effective duration in years was calculated based on the underlying assets within the pool as of June 30, 2019.

#### Interest Rate Risk Disclosure

As a means of limiting its exposure to fair value losses from rising interest rates, the District's investment policy has various limitations. The priority is to invest in maturities that match liquidity needs of the District. At least one month's estimated cash operating requirements will be maintained in the Local Government Investment Pool (LGIP). Thereafter, the District's target is to maintain maturities within the following parameters:

	Minimum Allocation	
Term	% of Total	
Under 30 days	10%	
Under one year	25%	
Under five years	100%	

The maximum amount of investments to be placed in the LGIP by an Oregon local government is limited by Oregon Statute to \$49,500,000. This amount increases by the US City Average Consumer Price Index annually on September 1. The limit can be temporarily exceeded for ten consecutive business days and does not apply either to pass-through funds or to funds invested on behalf of another governmental unit.

The District's investment policy, which adheres to State of Oregon law, limits its investments to the following: U.S. Treasury and Agency obligations; municipal and corporate debt, which must be rated AA- or Aa3 or better by Standard and Poor's Corporation and Moody's Investors Service; commercial paper, which must be rated A1 or P1 or better by Standard and Poor's Corporation and Moody's Investors Service; the Local Government Investment Pool; and bankers' acceptances. In the event different ratings are provided on an individual security by Moody's and Standard and Poor's, the lowest rating must meet the District's investment policy requirements.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **Custodial Credit Risk**

At June 30, 2019 the book balance of the District's bank deposits (checking accounts) was \$1,208,804 and the bank balance was \$3,366,324. The difference is due to transactions in process. Of the deposit balance, \$250,000 is insured by Federal Deposit Insurance Corporation (FDIC). As required by Oregon Revised Statutes, deposits in excess of federal depository insurance are held at a qualified depository for public funds. All qualified depositories for public funds are included in the multiple financial institution collateral pool that is maintained by and in the name of the Office of the State Treasurer.

#### **ACCOUNTS RECEIVABLE**

	2019	2018
Water usage charges receivable	\$ 2,309,983	\$ 2,693,919
Unbilled water usage revenue accrued	9,522,561	9,835,147
Other receivables	6,981,489	5,554,151
	18,814,033	18,083,217
Allowance for doubtful accounts	(263,085)	(266,190)
Total Accounts Receivable, net	\$ 18,550,948	\$ 17,817,027

#### **ACCOUNTS PAYABLE**

2019	2018
\$ 4,241,734	\$ 3,432,284
10,389,615_	14,394,229
\$ 14 631 349	\$ 17 826 513
	\$ 4,241,734

#### **INVESTMENTS IN JOINT VENTURES**

#### Joint Water Commission

The Joint Water Commission (JWC) was organized under ORS 190 and established an agreement among the District and the cities of Hillsboro, Beaverton, and Forest Grove. The JWC is governed by three members from each venturer. The purpose of the JWC is to operate raw water intake facilities, a water treatment plant, storage, and transmission facilities.

Operating and maintenance is determined on a unit basis and each joint venturer is charged based on the number of units of water diverted into its separate system. Net income or loss is allocated to the respective joint venturers by the following percentages:

16.67 %
25.00
45.00
13.33

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### Barney Reservoir Joint Ownership Commission

The Barney Reservoir Joint Ownership Commission (BRJOC) was organized under ORS 190 and established an agreement among the District, Clean Water Services, and the cities of Hillsboro, Forest Grove, and Beaverton. The purpose of the BRJOC is to own and operate the Barney Reservoir.

All operating expenses, capital asset acquisitions and net income or loss are allocated to the respective joint venturers by the following percentages:

Tualatin Valley Water District	35.0 %
Clean Water Services	10.0
City of Beaverton	21.5
City of Hillsboro	31.0
City of Forest Grove	2.5

#### Willamette Intake Facilities Commission

The Willamette Intake Facilities Commission (WIF) was organized in April 2018 under ORS 190 and established an agreement among the District and the cities of Hillsboro, Sherwood, Tigard, Beaverton, and Wilsonville. The purpose of the WIF is to further the economy and efficiency of each party for the operation, maintenance, construction, repair and replacement, and resource management of the WIF.

At the inception of the WIF, the parties contributed capital assets in proportion to their share of capacity of the raw water intake facilities at the Willamette River Water Treatment Plant located in the city of Wilsonville. The assets were recorded at acquisition value. The District contributed capital assets valued at \$2,955,942 in exchange for its 59.1 MGD capacity share.

Expenses are allocated on a unit basis by the Commission. Each joint venturers' apportioned share of the general administration expenses is determined by the following formula: 25% of the administrative costs for the fiscal year is divided evenly among the Commission's membership; the remainder is divided among the Commission membership according to their percentage share of the capacity ownership in the intake facilities.

Operations, maintenance, and repair expenses that are a result of use of the facilities are allocated based on each party's proportionate use of the WIF. Operations, maintenance, and repair expenses unrelated to usage will be allocated based on each party's proportionate ownership of the WIF.

The following percentages were in effect at June 30, 2019:

Tualatin Valley Water District	39.40 %
City of Sherwood	6.47
City of Tigard	10.00
City of Beaverton	3.33
City of Hillsboro	24.13
City of Wilsonville	16.67

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### Willamette River Water Coalition

The Willamette River Water Coalition (the Coalition or WRWC) was organized under ORS 190 and established an agreement among the District and the cities of Tigard, Tualatin, and Sherwood. The Coalition is governed by a four-member board, with one member appointed by each member jurisdiction. The purpose of the Coalition is to preserve access to the Willamette River as a potential municipal and industrial water source.

Operation and maintenance expenses are determined on a unit basis by the Coalition. Each joint venturers' apportioned share of the general administration expenses is determined by the following formula: one half of the administrative costs for the fiscal year is divided evenly among the Coalition's membership, the second half of the total administrative cost of the fiscal year is divided among the Coalition membership according to their percentage share of the total number of water meters served by the members of the Coalition as of January 1 of the preceding fiscal year. The following percentages were in effect at June 30, 2019:

City of Tigard	22.8 %
City of Tualatin	16.1
City of Sherwood	15.6
Tualatin Valley Water District	45.5

The WRWC also funded part of the cost of developing a governance structure for the future Willamette Intake Facility Commission. Costs for developing the governance structure are allocated to the participating members as follows: one half is divided evenly amongst the participants and the second half is divided according to their proportionate share of water meters served by all members of the governance group.

The District's investments in joint ventures is summarized as follows:

	Joint Water	Barney Reservoir	Willamette River Water	Willamette Intake	
<u>-</u>	Commission	Joint Venture	Coalition	Facility	Total
Balance at June 30, 2017	\$ 33,179,435	\$ 8,462,193	\$ 4,257	\$ -	\$ 41,645,885
Investments	2,057,351	19,931	3,645	2,955,942	5,036,869
Loss for the year	(478,065)	(272,470)	(13,435)	(11,090)	(775,060)
Balance at June 30, 2018	34,758,721	8,209,654	(5,533)	2,944,852	45,907,694
Investments	2,245,867	17,499	37,766	1,101,703	3,402,835
Loss for the year	(435,661)	(272,496)	(35,252)	(93,374)	(836,783)
Balance at June 30, 2019	\$ 36,568,927	\$ 7,954,657	\$ (3,019)	\$3,953,181	\$ 48,473,746
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NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

### **UTILITY PLANT IN SERVICE**

The changes in components of capital assets for the year ended June 30, 2019, were as follows:

	Balance June 30, 2018	Additions	Transfers	Disposals	Balance June 30, 2019
Capital assets, not being depre	ciated:				
Land and easements	\$ 3,487,910	\$ -	\$ -	\$ (4,988)	\$ 3,482,922
Construction in progress	59,552,900	40,140,488	(17,589,047)	(4,110,395)	77,993,946
Total Capital Assets,					
not being depreciated	63,040,810	40,140,488	(17,589,047)	(4,115,383)	81,476,868
Capital assets, being depreciate	ed:				
Buildings and improvements	20,315,766	-	21,696	-	20,337,462
Investment in joint facilities	983,518	-	-	-	983,518
Water treatment plants	5,823,909	-	-	-	5,823,909
Water distribution system	199,964,569	1,981,789	4,494,588	(19,454,592)	186,986,354
Reservoirs	52,097,922	-	12,356,457	(24,454)	64,429,925
Pumps	15,757,763	-	-	-	15,757,763
Machinery and equipment	9,706,929		716,306	(505,798)	9,917,437
Total Capital Assets,					
being depreciated	304,650,376	1,981,789	17,589,047	(19,984,844)	304,236,368
Less accumulated depreciation	for:				
Buildings and improvements	(7,549,439)	(724,965)	-	-	(8,274,404)
Investment in joint facilities	(381,900)	(31,423)	-	-	(413,323)
Water treatment plants	(1,839,118)	(140,478)	-	-	(1,979,596)
Water distribution system	(77,679,633)	(3,541,532)	-	10,095,166	(71,125,999)
Reservoirs	(10,904,168)	(1,056,511)	-	24,454	(11,936,225)
Pumps	(4,747,905)	(357,675)	-	-	(5,105,580)
Machinery and equipment	(6,994,123)	(826,461)		473,308	(7,347,276)
Total accumulated					
depreciation	(110,096,286)	(6,679,045)		10,592,928	(106,182,403)
Total Capital Assets,					
being depreciated, net	194,554,090	(4,697,256)	17,589,047	(9,391,916)	198,053,965
Total Capital Assets, net	\$ 257,594,900	\$35,443,232	\$ -	\$ (13,507,299)	\$ 279,530,833

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

The changes in components of capital assets for the year ended June 30, 2018, were as follows:

	Balance June 30, 2017	Additions	Transfers	Disposals	Balance June 30, 2018
Capital assets, not being depre	ciated:				
Land and easements	\$ 2,866,989	_	\$ 620,921	\$ -	\$ 3,487,910
Construction in progress	32,502,307	32,782,528	(5,731,935)	· -	59,552,900
Total Capital Assets,	32,302,307	32,702,320	(3,731,333)		33,332,300
not being depreciated	35,369,296	32,782,528	(5,111,014)	_	63,040,810
not being depreciated	33,303,230	32,702,320	(3,111,014)		03,040,010
Capital assets, being depreciate	ed:				
Buildings and improvements	20,269,601	-	51,331	(5,166)	20,315,766
Investment in joint facilities	983,518	-	-	-	983,518
Water treatment plants	11,095,925	-	-	(5,272,016)	5,823,909
Water distribution system	196,770,044	1,443,321	3,208,362	(1,457,158)	199,964,569
Reservoirs	51,451,099	-	1,472,365	(825,542)	52,097,922
Pumps	15,757,763	-	-	-	15,757,763
Machinery and equipment	9,497,085		378,956	(169,112)	9,706,929
Total Capital Assets,					
being depreciated	305,825,035	1,443,321	5,111,014	(7,728,994)	304,650,376
Less accumulated depreciation	for:				
Buildings and improvements	(6,826,614)	(727,991)	-	5,166	(7,549,439)
Investment in joint facilities	(350,477)	(31,423)	-	-	(381,900)
Water treatment plants	(3,236,312)	(140,478)	-	1,537,672	(1,839,118)
Water distribution system	(74,235,849)	(3,856,854)	-	413,070	(77,679,633)
Reservoirs	(10,691,637)	(1,038,073)	-	825,542	(10,904,168)
Pumps	(4,388,420)	(359,485)	-	-	(4,747,905)
Machinery and equipment	(6,244,568)	(918,667)		169,112	(6,994,123)
Total accumulated					
depreciation	(105,973,877)	(7,072,971)		2,950,562	(110,096,286)
Total Capital Assets,					
being depreciated, net	199,851,158	(5,629,650)	5,111,014	(4,778,432)	194,554,090
being depreciated, het	133,031,138	(3,023,030)	<u>J,111,U14</u>	(4,770,432)	134,334,030
Total Capital Assets, net	\$ 235,220,454	\$27,152,878	\$ -	\$ (4,778,432)	\$ 257,594,900

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

Effective July 1, 2018 the District and the City of Beaverton (the City) entered into an intergovernmental agreement (IGA) providing the framework for the City to withdraw specific areas within the District's service area. Upon withdrawal, customers located within the withdrawn areas would eventually become customers of the City as permitted by Oregon Revised Statutes (ORS) 222.540. This resulted in a transfer of approximately 3,947 customers served by the District as well as a transfer of ownership of certain assets located within the areas of withdrawal to the City. Total cost of assets transferred was approximately \$19.3 million with a net book value of approximately \$9.3 million. The actual transfer of customers did not take place on July 1st but was done during the second and third quarters of the fiscal year due to administrative feasibility.

As of June 30, 2019, a well, not yet placed in service, to an aquifer at one of the District's properties has been abandoned and its costs removed from the overall project's costs. See Subsequent Events note on page 60 of this report for further discussion of those estimated costs.

In April 2018 the District sold water treatment plant assets to its partners in the WIF and contributed assets to the WIF to establish its equity position. The District recognized a gain on disposal from the assets sold and contributed. These gains and other net gains and losses on disposal of capital assets are included on the Statements of Revenue, Expenses and Changes in Net Position as follows:

Loss on disposal of assets	\$ (1,014,699)
Gain on sale of assets to WIF partners	1,374,741
Gain on assets contributed to joint venture	 975,278
Disposal of capital assets, net	\$ 1,335,320

#### **LEASED ASSETS**

Leased assets consisted of the following at June 30, 2019:

	Balance June 30, 2018	Additions	Disposals	Balance June 30, 2019
Lanca di accata.	2018	Additions	Dispusais	2019
Leased assets:				
Land and easements	\$7,567,043	\$ -	\$ -	\$7,567,043
Buildings	1,445,607			1,445,607
Total leased assets	9,012,650	-	-	9,012,650
Less accumulated amortization for:				
Land and easements	(77,215)	(77,215)	-	(154,430)
Buildings	(236,483)	(139,931)	-	(376,414)
C				
Total accumulated amortization	(313,698)	(217,146)		(530,844)
Total leased assets				
being amortized, net	\$8,698,952	\$ (217,146)	\$ -	\$8,481,806

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

Leased assets consisted of the following at June 30, 2018:

	Balance			Balance
	June 30,			June 30,
	2017	Additions	Disposals	2018
Leased assets:				
Land and easements	\$ -	\$7,567,043	\$ -	\$7,567,043
Buildings	1,063,865	381,742		1,445,607
Total leased assets	1,063,865	7,948,785	-	9,012,650
Less accumulated amortization for:				
Land and easements	-	(77,215)	-	(77,215)
Buildings	(128,968)	(107,515)		(236,483)
Total accumulated amortization	(128,968)	(184,730)		(313,698)
Total leased assets				
being amortized, net	\$ 934,897	\$7,764,055	\$ -	\$8,698,952
being unfortized, flet	J J34,637	77,704,033	<u>,                                     </u>	70,030,332

# **LONG-TERM LIABILITIES**

Changes in the District's long-term liabilities for the year ended June 30, 2019 and 2018 were as follows:

	Balance			Balance	Due v	within
	June 30, 2018	Additions	Reductions	June 30, 2019	one	year
Net pension liability	\$ 13,665,755	\$ 2,920,772	\$ (1,057,533)	\$ 15,528,994	\$	-
Total OPEB liability	1,191,615	95,559	(158,105)	1,129,069		-
Lease liabilities	8,933,256	155,011	(120,850)	8,967,417		
	\$ 23,790,626	\$ 3,171,342	\$ (1,336,488)	\$ 25,625,480	\$	-
	Balance			Balance	Due v	within
	Balance June 30, 2017	Additions	Reductions	Balance June 30, 2018		within year
Net pension liability		<b>Additions</b> \$ 1,536,633	Reductions \$ (3,050,770)			_
Net pension liability Total OPEB liability	June 30, 2017			June 30, 2018	one	_
• • • • • • • • • • • • • • • • • • • •	June 30, 2017 \$ 15,179,892	\$ 1,536,633	\$ (3,050,770)	June 30, 2018 \$ 13,665,755	one	_
Total OPEB liability	June 30, 2017 \$ 15,179,892 1,652,926	\$ 1,536,633 167,896	\$ (3,050,770) (629,207)	June 30, 2018 \$ 13,665,755 1,191,615	one	_
Total OPEB liability	June 30, 2017 \$ 15,179,892 1,652,926	\$ 1,536,633 167,896	\$ (3,050,770) (629,207)	June 30, 2018 \$ 13,665,755 1,191,615	one	_

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **LEASE LIABILITIES**

In 2016, the District and the City of Hillsboro entered into a lease for office space. This lease was amended in fiscal year 2018 to increase the leased space. Base rent increases by 3% per annum. The lease terminates in 2027. The District also pays variable costs based on operating expenses which are not included in the measurement of the lease liability.

In 2018, the District, and the City of Hillsboro, entered into a lease with the City of Wilsonville for subsurface land for the placement of a raw water pipeline. The lease terminates in 2115. Annual lease instalments are payable through FY 2025 with a balloon payment in 2026. As the annual payments are less than the interest on the lease obligation, the liability will increase until 2026 when the balloon payment is made.

The District and the City of Hillsboro each report their share of the liability and underlying assets on their financial statements.

Principal and interest to maturity for the District's share of leases is as follows:

Year ended June 30,	Principal	Interest	Total
2020	\$ (31,915)	\$ 292,422	\$ 260,507
2021	(29,526)	294,708	265,182
2022	(26,990)	296,987	269,997
2023	(24,303)	299,259	274,957
2024	(21,455)	301,519	280,065
2025-2030	9,101,606	913,396	10,015,002
Total minimum lease payments	\$8,967,417	\$2,398,292	\$11,365,709

#### **NET INVESTMENT IN CAPITAL ASSETS**

Net investment in capital assets as of June 30, consists of the following:

	2019	2018
Capital assets, net	\$ 279,530,833	\$ 257,594,899
Leased assets, net	8,481,806	8,698,952
Less: lease liabilities	(8,967,417)	(8,933,256)
Less: retainage payable	(981,626)	(459,977)
Less: capital related accounts payable	(10,389,615)	(14,394,228)
Net investment in capital assets	\$ 267,673,981	\$ 242,506,390

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **PENSION PLANS**

#### Public Employees Retirement System (PERS)

Plan Description – Employees of the District are provided with pensions through Oregon Public Employees Retirement System (OPERS), which is a cost-sharing multiple-employer defined benefit plan. All the benefits of OPERS are established by the Oregon legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003. OPERS issues a publicly available financial report that can be obtained at www.opers.org/financial/reports.shtml.

Benefits provided under Chapter 238-Tier One / Tier Two:

1. Pension Benefits. The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer. General Service employees may retire after reaching age 55. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier Two members are eligible for full benefits at age 60.

- 2. Death Benefits. Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:
  - Member was employed by an OPERS employer at the time of death,
  - Member died within 120 days after termination of OPERS-covered employment,
  - Member died because of injury sustained while employed in an OPERS-covered job, or
  - Member was on an official leave of absence from an OPERS-covered job at the time of death.
- 3. Disability Benefits. A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 when determining the monthly benefit.
- 4. Benefit Changes After Retirement. Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living adjustments (COLA). Under current law, the cap on the COLA in fiscal year 2017 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

Benefits provided under Chapter 238A-OPSRP Pension Program (OPSRP DB):

1. *Pension Benefits.* The ORS 238A Defined Benefit Pension Program provides benefits to members hired on or after August 29, 2003.

This portion of the OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

*General Service:* 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

- 2. Death Benefits. Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.
- 3. *Disability Benefits*. A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.
- 4. Benefit Changes After Retirement. Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2016 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

#### **Contributions**

OPERS funding policy provides for monthly employer contributions at actuarially determined rates applied to covered payroll. These contributions, expressed as a percentage of covered payroll, are intended to accumulate enough assets to pay benefits when due. This funding policy applies to the OPERS Defined Benefit Plan and the Other Post-Employment Benefit Plans.

Employer contribution rates during the period were based on the December 31, 2017 actuarial valuation, which reflects the Oregon Supreme Court ruling in *Moro v. State of Oregon*. The Moro decision reversed a significant portion of the reductions the 2013 Oregon Legislature made to future cost of living adjustments. This reversal increased the benefits projected to be paid compared to those developed in the prior valuation and consequently increased plan liabilities.

The state of Oregon and certain schools, community colleges, and political subdivisions (including the District) have made lump sum payments to establish side accounts, and their rates have been reduced.

Employer contributions for the year ended June 30, 2019 were approximately \$1,564,000. The rates in effect for the fiscal year ended June 30, 2019 were: (1) Tier1/Tier 2 –17.28 percent of covered payroll, and (2) OPSRP general service – 10.77 percent of covered payroll.

NOTES TO BASIC FINANCIAL STATEMENTS **YEARS ENDED JUNE 30, 2019 AND 2018** 

#### **Actuarial Valuations**

The employer contribution rates effective July 1, 2017, through June 30, 2019 were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

#### Actuarial Methods and Assumptions:

Valuation Date December 31, 2016,

2017, published October 2018 Experience Study Report

**Actuarial Cost Method Entry Age Normal** 

Actuarial Assumptions:

Inflation Rate 2.5 percent Net Investment Return 7.2 percent Projected Salary Increases 3.5 percent

Cost of Living Adjustments Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance

with Moro decision; blend based on service.

#### Mortality Healthy retirees and beneficiaries:

RP-2014 Healthy annuitant, Sex Distinct, Generational Projection with Unisex Social Security Data Scale. Male – Blended 50% blue collar / 50% white collar, set back 12 months. Female – Blended 50% blue collar / 50%

white collar, no set back.

#### **Active members:**

RP-2014 Employee table, sex distinct, with generational projection using a unisex Social Security data scale, and the same collar and set back adjustments for each group as described above for Healthy Retirees.

#### Disabled retirees:

RP 2014 Disabled Retiree, Sex Distinct, Generational Projection with Unisex Social Security Data Scale. No collar adjustment or set back.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study which reviewed experience for the four-year period ending on December 31, 2016.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### Discount Rate

The discount rate used to measure the total pension liability was 7.2 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

#### Depletion Date Projection

GASB Statement No. 68 (GASB 68) generally requires that a blended discount rate be used to measure the Total Pension Liability (the actuarial accrued liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each
  year will bring the plan to a 100% funded position by the end of the amortization period if future experience
  follows assumptions.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed
  rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions,
  which means that the projections would not reflect any adverse future experience which might impact the
  plan's funded position.

Based on these circumstances, it is OPERS Board's independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019 and 2018, the District reported a liability of \$15,528,994 and \$13,655,755 respectively for its proportionate share of the OPERS net pension liability. The net pension liability was measured as of June 30, 2018 and the total pension liability for each plan used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2016. The District's proportion of the net pension liability was based on

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

the District's projected long-term contribution effort as compared to the total projected long-term contribution effort of all employers. At June 30, 2019 and 2018 the District's proportionate share was 0.10251052 and 0.10137772 percent, respectively.

For the years ended June 30, 2019 and 2018 the District recognized pension expense of \$2,909,502 and \$1,330,559 respectively.

#### Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the OPERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Long-Term Expected Rate of Return		
	Target	<b>Compound Annual</b>
Asset Class	Allocation*	(Geometric) Return
Core Fixed Income	8.00 %	3.49 %
Short-Term Bonds	8.00	3.38
Bank/Leveraged Loans	3.00	5.09
High Yield Bonds	1.00	6.45
Large/Mid Cap US Equities	15.75	6.30
Small Cap US Equities	1.31	6.69
Micro Cap US Equities	1.31	6.80
Developed Foreign Equities	13.13	6.71
Emerging Market Equities	4.13	7.45
Non-US Small Cap Equities	1.88	7.01
Private Equity	17.50	7.82
Real Estate (Property)	10.00	5.51
Real Estate (REITS)	2.50	6.37
Hedge Fund of Funds - Diversified	2.50	4.09
Hedge Fund - Event-driven	0.63	5.86
Timber	1.88	5.62
Farmland	1.88	6.15
Infrastructure	3.75	6.60
Commodities	1.88	3.84
Assumed Inflation - Mean		2.50
ssumed Inflation - Mean		2.50

<sup>\*</sup> Based on the OIC Statement of Investment Objectives and Policy Framework for the Oregon Public Employees Retirement Fund, revised as of June 7, 2017.

Source: OPERS Comprehensive Annual Financial Report, for the Fiscal Year Ended June 30, 2018

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate of 7.2 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.2 percent) or 1-percentage point higher (8.2 percent) than the current rate:

	1% D	1% Decrease (6.2%)		ount Rate (7.2%)	1% I	ncrease (8.2%)
Proportionate share of the						
net pension liability	\$	25,951,882	\$	15,528,994	\$	6,925,752

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

At June 30, 2019 and 2018 the District reported deferred outflows of resources and deferred inflows of resources related to pensions as follows:

	Ва	lance	Balance		
	June	30, 2019	June 30, 2018		
	Deferred	Deferred	Deferred	Deferred	
	Outflow of	Inflow of	Outflow of	Inflow of	
	Resources	Resources	Resources	Resources	
Difference between expected					
and actual experience	\$ 530,793	\$ -	\$ 660,882	\$ -	
Changes of assumptions	-	-	-	-	
Net difference between projected and actual					
earnings on investments	-	(696,816)	140,789	-	
Changes in proportion and differences					
between employer contributions and					
proportionate share of contributions	261,667	(364,548)	215,748	(570,622)	
Changes of assumptions	3,610,463	-	2,491,023	-	
Contributions made subsequent to					
measurement date	1,568,043		1,461,272		
Net Deferred Outflow/(Inflow) of Resources	\$5,970,966	\$(1,061,364)	\$4,969,714	\$ (570,622)	

### Payable to OPERS

At June 30, 2019 and 2018 the District's payable to OPERS for defined benefit contributions was approximately \$110,000 and \$82,000, respectively. These amounts represent legally required contributions to the plan for services incurred in that fiscal year.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

Deferred outflows of resources of \$1,568,043 related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
June 30:	
2020	\$ 1,847,573
2021	1,309,592
2022	(137,678)
2023	225,209
2024	96.863

Changes in Plan Provisions During the Measurement Period

There were no changes in plan provisions during the measurement period.

#### **DEFINED CONTRIBUTION PLANS**

#### **Individual Account Program**

In the 2003 legislative session, the Oregon Legislative Assembly created a successor plan for OPERS. The Oregon Public Service Retirement Plan (OPSRP) is effective for all new employees hired on or after August 29, 2003, and for Tier One/Tier Two members active after January 1, 2004. The new plan consists of the defined benefit pension plans and a defined contribution pension plan (the Individual Account Program or IAP). Beginning January 1, 2004, all OPERS member contributions go into the IAP portion of OPSRP. OPERS' members retain their existing OPERS accounts, but any future member contributions are deposited into the member's IAP, not the member's OPERS account. Those employees who had established an OPERS membership prior to creation of OPSRP will be members of both the OPERS and OPSRP system if they remain in covered employment. Members of OPERS and OPSRP are required to contribute six percent of their salary covered under the plan which is invested in the IAP. Employees contributed approximately \$682,000 and \$628,000 for the years ended June 30, 2019 and 2018, respectively.

#### 401(k) Defined Contribution Retirement Plan

The District has a defined contribution retirement plan (the plan) created in accordance with Internal Revenue Code Section 401(k), which is managed by independent plan administrators. All regular (non-seasonal) full-time District employees are eligible to participate in the plan. The District matches contributions up to 3% of gross wages to the plan after six months of employment. Employees may not withdraw funds until retirement after age 55, in service at age 59 ½, death, or financial hardship. Benefit terms, including contributions, are established and may be amended by the Board of Commissioners.

The plan's assets are held in a custodial account for the exclusive benefit of participants and beneficiaries and are not subject to the claims of the District's creditors, nor can they be used by the District for any purpose other than the payment of benefits to plan participants. Accordingly, these plan assets and related liability are not recorded in the District's basic financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

Employees are immediately vested in all contributions to the plan and on earnings on those contributions.

For the years ended June 30, 2019 and 2018 employees contributed approximately \$815,000 and \$696,000 and the District recognized expense of approximately \$324,000 and \$296,000, respectively. At June 30, 2019 and 2018 the District's liability to the plan was approximately \$44,000 and \$37,000 respectively.

#### 457 (b) Deferred Compensation Plan

The District has a Deferred Compensation Plan (the plan) created in accordance with Internal Revenue Code Section 457(b), which is managed by independent plan administrators. All regular (non-seasonal) full-time District employees are eligible to participate in the plan. Employees are not required to contribute but may elect to do so. The District does not contribute to the plan. Deferred compensation is not available to employees until termination, retirement, death, or financial hardship. Benefit terms, including contribution requirements, are established and may be amended by the Board of Commissioners.

The plan's assets are held in a custodial account for the exclusive benefit of participants and beneficiaries and are not subject to the claims of the District's creditors, nor can they be used by the District for any purpose other than the payment of benefits to plan participants. Accordingly, these plan assets and the related liability are not recorded in the District's basic financial statements. Employees are immediately vested in all contributions to the plan. At June 30, 2019 and 2018 the District's liability for pensions related to this plan was \$16,000 and \$14,000 respectively.

#### POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS

#### **District Plan**

The District is required by Oregon Revised Statutes 243.303 to offer retirees group health and dental insurance from the date of retirement to age 65. The District provides an implicit rate subsidy for retiree health insurance premiums.

#### Plan Description

The District's single-employer defined benefit postemployment health care plan is administered by USI Insurance Services. Benefit provisions are established by the Board of Commissioners. The plan does not issue its own financial statements. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

The plan provides eligible retirees and their dependents under age 65 the same group health and dental insurance offered to active employees, at the same premium rates. Retirees pay 100% of the premium and coverage may lapse if their premium is unpaid. As of June 30, the following employees and retired employees were covered under the plan:

	2019	2018
Active participants	130	126
Retired employees	15_	7
Total participants	145	133

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

At June 30, 2019, the District reported deferred inflows and outflows from this plan as follows:

	Deferred Inflows of Resouces		Inflows Outflows		Net Deferred Inflows of Resouces	
Differences between expected and actual experience Changes of assumptions	\$	(126,652) (439,801)	\$	- 24,717	\$	(126,652) (415,084)
Net Deferred Inflows and Outflows of Resources	\$	(566,453)	\$	24,717	\$	(541,736)

Deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
June 30:	
2020	\$ 52,847
2021	52,847
2022	52,847
2023	52,847
2024	52,844
Thereafter	 277,504
	\$ 541,736

### Actuarial assumptions and other Inputs

The total OPEB liability was determined using the following actuarial assumptions and other inputs:

Actuarial cost method	Entry age normal
Inflation	2.5 percent
Salary increases	6.88% to 3.46% based on the OPERS
	actuarial valuation as of June 30, 2016
Healthy mortality	RPH-2017 Total Dataset Mortality Table
	fully generational using Scale MP-2017
Discount Rate	3.51 percent (changed from 3.87 percent
	in previous measurement period)
Healthcare cost trend rate	8.5 percent, decreasing to 5 percent
Experience Study	June 30, 2019

The discount rate was based on the yield for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Total OPEB Liability, OPEB Expense, and Deferred Inflows and Outflows of resources related to OPEB

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

The District's total OPEB liability as of June 30, 2019 of \$1,129,069 was measured as of June 30, 2019 and was determined by an actuarial valuation as of July 1, 2018. The OPEB liability as of June 30, 2018 was \$1,191,615.

For the year ended June 30, 2019, the District recognized OPEB expense of \$42,712.

Changes in the Total OPEB Liability

Changes in the total OPEB liability were as follows:

	2019	2018
Beginning balance	\$ 1,191,615	\$1,652,926
Changes for the year:		
Service cost	49,057	106,235
Interest on total OPEB liability	46,502	61,661
Effects of assumptions changes or inputs	(79,213)	(555,014)
Benefit payments	(78,892)	(74,193)
Ending balance	\$ 1,129,069	\$1,191,615

#### Sensitivity of the Total OPEB Liability

The following presents the District's total OPEB liability calculated using the current discount rate of 3.51 percent, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.51 percent) or 1-percentage point higher (4.51 percent) than the current rate. A similar sensitivity analysis is then presented for changes in healthcare trend assumption.

	1% Decrease	Discount rate	1% Increase
Discount rate:	2.51%	3.51%	4.51%
Total OPEB Liability	\$1,215,407	\$1,129,069	\$1,048,638
Healthcare Cost	1% Decrease	<b>Healthcare Trend Rate</b>	1% Increase
Healthcare Cost Trend:	1% Decrease 7.5% decreasing to 4%	Healthcare Trend Rate 8.5% decreasing to 5%	1% Increase 9.5% decreasing to 6%

#### **RISK MANAGEMENT**

The District contracts with an insurance broker to negotiate and place insurance coverage on its behalf. The District's liability, property, and workers' compensation insurance is placed with Special District's Insurance Services (SDIS). SDIS is an insurance pool designed specifically for special districts within the state of Oregon. The District's claims have not exceeded coverage in any of the last three years.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **COMMITMENTS**

#### Intergovernmental Agreements (IGAs)

A ten-year renewable agreement with the City of Portland was approved by the Board of Commissioners in April 2006 and signed by the Board President on June 7, 2006. The agreement provides for a firm supply of water and obligates the District to purchase an average of 13.16 million gallons per day (MGD) or pay Portland for water not taken. The agreement was amended in September 2015 to clarify various terms, especially regarding summer water usage. The agreement was renewed effective July 1, 2016. Water purchase costs are determined annually based on Portland's Bureau of Water Works operating requirements under an enterprise method of accounting, including a return on invested capital and depreciation. The water purchase costs reflect Portland's total cost as allocated to the District and Portland's other customers in proportion to each customer's use of Portland's water system. These costs were \$1.225 and \$1.189 per CCF for the years ended June 30, 2019 and 2018, respectively.

The District also has an agreement with the City of Portland which provides for use of 88.5% of the sixty-inch gravity flow water line from Portland, commonly referred to as the Washington County Supply Line (WCSL). Under the agreement, the District must make specified payments to fund its proportionate share of maintenance costs incurred by the City of Portland on the water main. These maintenance costs are included in operating expenses as water purchase costs. These costs were approximately \$120,000 and \$5,000 for the years ending June 30, 2019 and 2018, respectively. The City of Tualatin has an agreement with the District to pay for 20.34% of the District's obligation from the WCSL. The City of Portland bills the City of Tualatin for the water it uses, and the District bills the City of Tualatin for its share of the maintenance costs.

The District has rights to receive up to 12.5 MGD of water through the JWC. The cost of water taken from the JWC is an allocation of JWC's costs over the aggregate volume taken by the JWC members. The District also leased 2 MGD of treatment capacity of the JWC Treatment Plant and approximately 19 million gallons of storage capacity at Hagg Lake from the other JWC parties under the terms of the JWC ownership agreement.

In 2007, the Oregon Water Resources Department confirmed the District's assignment of its 130 MGD Willamette River water right permit to the WRWC. However, if the District terminates membership in the WRWC, any undeveloped rights will revert to the District.

The JWC had outstanding construction and service commitments of approximately \$2.4 million at June 30, 2019. The District's share of those commitments is approximately \$400,000.

#### **Contracts**

The District has entered into several contracts related to the construction of the Willamette Water Supply System (WWSS), as noted below:

Design, bidding phase and services during construction	\$ 49,761
Construction and construction management	55,253
Other	8,173
	\$ 113,187

Approximately 40% of the costs related to these contracts are recoverable from the City of Hillsboro.

All other contracts are small in nature, less than \$0.5 million each. The aggregate of all other open contracts is approximately \$2 million.

NOTES TO BASIC FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 2019 AND 2018

#### **SUBSEQUENT EVENTS**

#### Willamette Water Supply System (WWSS)

Effective July 1, 2019, the District entered into an ORS 190 intergovernmental agreement with the cities of Beaverton and Hillsboro to form the Willamette Water Supply System Commission (Commission.) The Commission's purpose is to design, construct, own, and operate the WWSS for the benefit of its members. The Commission's agreement supersedes the interim agreement between the District and the City of Hillsboro for design and construction of the WWSS. Construction of the system is estimated to be completed in 2026. The WWSS will provide an additional, resilient and redundant water supply for Washington County.

#### WIFIA loan approved.

The United States Environmental Protection Agency (EPA) approved a \$388 million loans to fund a portion of the District's share of the WWSS. The loan which closed on August 2, 2019, is part of EPA's Water Infrastructure Finance and Innovation Act (WIFIA) program.

#### Miller Hill ASR Well

Subsequent to June 30, 2019, a well on District property known as Miller Hill ASR was determined to need decommissioning due to biological fouling, which had occurred prior to June 30, 2019. The District has accrued an estimated liability of \$500 thousand for the costs required to decommission the well appropriately. The well and other related assets have been written off and are no longer recorded as assets of the District since they have no remaining service value. There has been no water production related to this site to date.



# Required Supplementary Information



Pipe installation for the Willamette Water Supply System

# **Our Reliable Water**

TVWD, the City of Hillsboro, and the City of Beaverton are developing an additional water supply from the Willamette River at Wilsonville. When completed in 2026, the Willamette Water Supply System will be one of Oregon's most seismically resilient drinking water systems. The System includes intake facilities, over 30 miles of pipes, a water treatment plant, and two storage reservoirs. For more information, visit OurReliableWater.org.

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION (ASSET) LIABILITY LAST TEN FISCAL YEARS [1]

#### Oregon Public Employee Retirement Pension Plan (OPERS)

	Year Ended June 30					
	2019	2018	2017	2016	2015	2014
District's proportion of the net pension (asset)/liability	0.1025%	0.1014%	0.1011%	0.1096%	0.0981%	0.0981%
District's proportionate share of the net pension (asset)/liability	\$ 15,528,994	\$ 13,665,755	\$ 15,179,892	\$ 6,290,514	\$ (2,222,862)	\$ 5,004,420
District's covered payroll [2]	\$ 10,467,725	\$ 10,006,337	\$ 9,433,995	\$ 9,452,076	\$ 8,942,987	9,023,965
District's proportionate share of the net pension (asset)/liability as a percentage of its covered payroll	148.35%	136.57%	160.91%	66.55%	-24.86%	55.46%
Plan fiduciary net position as a percentage of the total pension (asset)/liability	82.10%	83.10%	80.50%	91.90%	103.60%	n/a

#### **NOTES TO SCHEDULE**

#### Changes in benefit terms

The results of the December 31, 2015 actuarial valuation reflect the Oregon Supreme Court ruling in *Moro v. State of Oregon*, issued on April 30, 2015. The *Moro* decision reversed a significant portion of the reductions the 2013 Senate Legislature made to future cost-of-living adjustments through Senate Bills 822 and 861. This reversal increased the benefits projected to be paid compared to those developed in the most recent actuarial valuation prior to the *Moro* decision.

#### Changes in assumptions

The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability, which contributes to the net pension liability reported by the District for FY 2017. The changes include the lowering of the long-term expected rate of return to 7.50 percent and lowering the assumed inflation to 2.50 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay.

On July 28, 2017 the PERS Board adopted an assumed rate of 7.20 percent, which became effective on January 1, 2018.

Source: OPERS actuarial reports and District data.

<sup>[1]</sup> Ten-year trend information required by GASB will be presented prospectively.

<sup>[2]</sup> As of the measurement date, which is one year in arrears.



# SCHEDULE OF THE DISTICT'S PENSION PLAN CONTRIBUTIONS LAST TEN FISCAL YEARS [1]

# Oregon Public Employee Retirement Pension Plan (OPERS)

	Year Ended June 30					
	2019	2018	2017	2016	2015	2014
Contractually required contributions Contributions in relation to the	\$ 1,568,043	\$ 1,461,272	\$ 1,098,216	1,012,802	804,030	771,452
contractually required contributions	(1,568,043)	(1,461,272)	(1,098,216)	(1,012,802)	(804,030)	(771,452)
Contribution deficiency/(excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll  Contributions as a percentage of	\$ 11,365,231	\$ 10,467,725	\$ 10,006,337	\$ 9,452,076	\$ 8,942,987	\$ 9,023,965
covered payroll	13.80%	13.96%	10.98%	10.72%	8.99%	8.55%

#### **NOTES TO SCHEDULE**

# Actuarial Assumptions and Methods Used to Actuarially Determine Contributions [2]

	2019	2018	2016-2017	2014-2015
Actuarial Valuation Date	December 31, 2017	December 31, 2015	December 31, 2013	December 31, 2011
Period Effective	July 2019-June 2021	July 2017-June 2019	July 2015-June 2017	July 2013-June 2015
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Projected Unit Credit
Actuarial valuation method	Market Value	Market Value	Market Value	Market Value
Actuarial assumptions:				
Inflation rate	2.50 percent	2.50 percent	2.75 percent	2.75 percent
Projected salary increases	3.50 Percent	3.50 Percent	3.75 percent	3.75 percent
Investment rate of return	7.20 percent	7.50 percent	7.50 percent	8.00 percent

<sup>[1]</sup> Ten-year trend information required by GASB will be presented prospectively.

<sup>&</sup>lt;sup>[2]</sup> Actuarial data provided by the actuary for OPERS.

### SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY LAST TEN FISCAL YEARS $^{[1]}$

#### Implicit Rate Subsidy Plan

	Year ended June 30,				
		2019		2018	
Service cost	\$	49,057	\$	106,235	
Interest		46,502		61,661	
Difference between expected and actual experience		(108,873)		(41,913)	
Changes of assumptions or other inputs		29,660		(513,101)	
Benefit payments		(78,892)		(74,193)	
Net change in OPEB liability		(62,546)		(461,311)	
Total OPEB Liability - beginning		1,191,615		1,652,926	
Total OPEB Liability - ending	\$	1,129,069	\$	1,191,615	

#### **NOTES TO SCHEDULE**

Actuarial assumptions and methods used to actuarially determine liabilities: [2]

Actuarial cost method	Entry age normal
Measurement date	June 30, 2019
Discount Rate	3.51 percent (changed from 3.87 percent in
	previous measurement period)
Projected salary increases	6.88% declining to 3.46% in 30 years
Inflation rate	2.5 percent
Healthy mortality	RPH-2017 Total Dataset Mortality Table fully
	generational using Scale MP-2017
Healthcare cost trend rate	8.5 percent, decreasing to 5 percent
Experience Study	June 30, 2019

### Changes in benefit terms:

There were no significant changes in benefit terms.

<sup>[1]</sup> Ten-year trend information required by GASB will be presented prospectively.

<sup>[2]</sup> Actuarial data provided by the actuarial firm Nyhart.

### SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY LAST TEN FISCAL YEARS [1]

#### Changes in assumptions

- 1. The actuarial cost method has been updated from projected unit credit to entry age normal. In conjunction with this change, the payroll growth assumption was updated to be based on the OPERS actuarial valuation of December 31, 2016.
- 2. The discount rate as of the measurement date has been updated to be based on a yield for a 20-year tax-exempt general obligation municipal bond with an average rating of AA/Aa or higher. The discount rates ranged from 3.87% at the beginning of the year to 3.51% at the end of the year.
- 3. The mortality table has been updated from SOA RPH-2015 total dataset mortality fully generational with scale MP-2015 to SOA RPH-2017 total dataset mortality table generational using scale MP-2017.
- 4. Turnover, retirement rates, and spousal election rates have been updated based on the District's most recent experience study for the five-year period ending June 30, 2019.
- 5. Healthcare trends have been updated.

<sup>[1]</sup> Ten-year trend information required by GASB Statement 75 will be presented prospectively.

### SCHEUDLE OF OPEB CONTRIBUTIONS LAST TEN FISCAL YEARS [1]

### Implicit Rate Subsidy Plan

	Year ended June 30,				
		2019		2018	
Contractually required contributions	\$	78,892	\$	74,193	
Contributions in relation to the					
contractually required contributions		(78,892)		(74,193)	
Contribution deficiency/(excess)	\$	-	\$	-	
District's covered payroll	\$	10,776,137	\$	10,513,304	
Contributions as a percentage of					
covered payroll		0.73%		0.71%	

#### **NOTES TO SCHEDULE**

Actuarial assumptions and methods used to determine contributions: [2]

	2019	2018
Actuarial Valuation	June 30, 2018	June 30, 1018
Effective	July 2017- June 2019	July 2017- June 2019
Actuarial cost method:	Entry Age Normal	Entry Age Normal
Actuarial assumptions:		
Inflation rate	2.50 percent	2.50 percent
Salary increases	6.88% declining to	6.88% declining to
	3.46% in 30 years	3.46% in 30 years
Discount rate	3.51 Percent	3.58 Percent
Healthcare cost	8.5 percent in 2020 to	9 percent in 2019 to
Inflation rate	5 percent in 2027	5 percent in 2027

 $<sup>^{[1]}</sup>$  Ten-year trend information required by GASB Statement 75 will be presented prospectively.

<sup>[2]</sup> Actuarial data provided by the actuarial firm Nyhart.



## **Budgetary Basis and Schedules**



Pictured left to right: TVWD Board Member Jim Duggan, Willamette Water Supply System Program Director Dave Kraska, TVWD CEO Tom Hickmann, Senator Jeff Merkley, TVWD Board President Bernice Bagnall

### WIFIA Loans Save Ratepayers Millions

In August 2019, TVWD closed a long-term Water Infrastructure Finance and Innovation Act (WIFIA) loan at an interest rate of 2.39% for the Willamette Water Supply System. The loan's low interest rate and flexible terms will save ratepayers an estimated \$138.4 million when compared to traditional borrowing. Customers will see the savings in the form of lower than anticipated rate increases. In 2017, rates were projected to increase by 8% to 10% per year through 2026. With the WIFIA loan, rates are estimated to increase by less than 4% per year. By 2026 when the new water supply is operational, a typical single-family residential customer who uses 5,236 gallons per month will save about \$20 per month compared to what they would have paid without the WIFIA financing.

# SCHEDULE OF REVENUES, EXPENDITURES, AND TRANSFERS (BUDGETARY BASIS) GENERAL FUND FOR THE BIENNIUM ENDED JUNE 30, 2019

	Budget for the			]				
	2	017-19 Bienniu	ım	First Year	Second Year		Variance with	
	Original	Revisions	Final	FY 2017-18	FY 2018-19	Total	Final Budget	
REVENUES:								
Water sales	\$ 122,275,000	\$ -	\$ 122,275,000	\$ 63,730,160	\$ 69,451,031	\$ 133,181,191	\$ 10,906,191	
Service fees	1,210,530	-	1,210,530	638,990	750,110	1,389,100	178,570	
Interest on investments	1,631,800	-	1,631,800	390,831	790,651	1,181,482	(450,318)	
Other revenues	3,220,000	76,898	3,296,898	4,879,724	3,933,308	8,813,032	5,516,134	
Rights-of way fees	1,560,350	200,000	1,760,350	760,593	814,523	1,575,116	(185,234)	
Construction revenue								
from other funds	6,462,090	625,000	7,087,090	4,113,466	4,904,995	9,018,461	1,931,371	
Total Revenues	136,359,770	901,898	137,261,668	74,513,764	80,644,618	155,158,382	17,896,714	
TRANSFERS FROM OTHER FUNDS:								
Capital Improvement Fund	5,460,289	-	5,460,289	2,040,479	3,131,992	5,172,471	(287,818)	
BEGINNING FUND BALANCE	33,270,658		33,270,658	31,369,790	39,486,705	31,369,790	(1,900,868)	
	\$ 175,090,717	\$ 901,898	\$ 175,992,615	\$ 107,924,033	\$ 123,263,315	\$ 191,700,643	\$ 15,708,028	
EXPENDITURES:	¢ 20.456.000	¢ 000 000	ć 40.0F3.000	A 46 074 205	40.540.000	¢ 25 402 207	ć 4550.000	
Personnel services	\$ 39,156,089	\$ 896,000	\$ 40,052,089	\$ 16,974,295	18,518,992	\$ 35,493,287	\$ 4,558,802	
Materials and services	36,348,023	36,959	36,384,982	15,867,489	16,848,592	32,716,081	3,668,901	
Capital outlay	602,300	-	602,300	37,211	245,337	282,548	319,752	
Special payments	1,560,350	200,000	1,760,350	753,333	816,136	1,569,469	190,881	
Operating contingencies	15,000,000	(271,000)	14,729,000	-			14,729,000	
Total Expenditures	92,666,762	861,959	93,528,721	33,632,328	36,429,057	70,061,385	23,467,336	
TRANSFERS TO OTHER FUNDS:								
Capital Reserve Fund	67,300,000	-	67,300,000	34,800,000	32,500,000	67,300,000	-	
Customer Emergency Assistance Fund	34,000		34,000	5,000	15,000	20,000	14,000	
Total Transfers	67,334,000	-	67,334,000	34,805,000	32,515,000	67,320,000	14,000	
Total Expenditures								
and Transfers	160,000,762	861,959	160,862,721	68,437,328	68,944,057	137,381,385	23,481,336	
ENDING FUND BALANCE	15,089,955	39,939	15,129,894	39,486,705	54,319,258	54,319,258	(39,189,364)	
	\$ 175,090,717	\$ 901,898	\$ 175,992,615	\$ 107,924,033	\$ 123,263,315	\$ 191,700,643	\$ (15,708,028)	

# SCHEDULE OF REVENUES, EXPENDITURES, AND TRANSFERS (BUDGETARY BASIS) CAPITAL IMPROVEMENT FUND FOR THE BIENNIUM ENDED JUNE 30, 2019

	Budget	for the						
	2017-19	Biennium	First Year	Second Year		Variance with		
	Original	Final	FY 2017-18	FY 2018-19	Total	Final Budget		
REVENUES:				-				
Interest on investments Contributed capital	\$ - -	\$ - -	460	\$ 6,844 -	\$ 7,304 -	\$ 7,304 -		
Total Revenues	-	-	460	6,844	7,304	7,304		
TRANSFERS FROM OTHER FUND	S:							
Capital Reserve Fund	38,611,964	38,611,964	11,507,168	18,352,309	29,859,477	(8,752,487)		
BEGINNING FUND BALANCE			-		_			
	\$ 38,611,964	\$38,611,964	\$ 11,507,628	\$ 18,359,153	\$ 29,866,781	\$ (8,745,183)		
EXPENDITURES: Capital outlay	\$ 33,151,675	\$33,151,675	\$ 9,467,149	\$ 15,227,161	\$ 24,694,310	\$ 8,457,365		
TRANSFERS TO OTHER FUNDS: General Fund Capital Reserve Fund	5,460,289 	5,460,289	2,040,479	3,131,992	5,172,471 -	287,818 		
Total Transfers	5,460,289	5,460,289	2,040,479	3,131,992	5,172,471	287,818		
Total Expenditures and Transfers	38,611,964	38,611,964	11,507,628	18,359,153	29,866,781	8,745,183		
ENDING FUND BALANCE	<u> </u>			<u> </u>	<u> </u>	<u> </u>		
	\$ 38,611,964	\$38,611,964	\$ 11,507,628	\$ 18,359,153	\$ 29,866,781	\$ 8,745,183		

# SCHEDULE OF REVENUES, EXPENDITURES, AND TRANSFERS (BUDGETARY BASIS) - WATER SUPPLY PROGRAM FUND FOR THE BIENNIUM ENDED JUNE 30, 2019

	Budget	for the		Actual Results					
	2017-19	Biennium	First Year	First Year Second Year		Variance with			
	Original	Final	FY 2017-18	FY 2018-19	Total	Final Budget			
REVENUES:									
Contributed capital	\$ 55,034,651	\$ 55,034,651	\$14,842,799	\$15,971,058	\$30,813,857	\$ (24,220,794)			
Other revenues	303,703	303,703	88,541	247,441	335,982	32,279			
Total Revenues	55,338,354	55,338,354	14,931,340	16,218,499	31,149,839	(24,188,515)			
TRANSFERS FROM OTHER FUNDS	S:								
Capital Reserve Fund	84,088,087	84,088,087	23,715,810	25,093,581	48,809,391	(35,278,696)			
BEGINNING FUND BALANCE									
	\$ 139,426,441	\$ 139,426,441	\$38,647,150	\$41,312,080	\$79,959,230	\$ (59,467,211)			
EXPENDITURES:									
Materials and services Capital outlay	\$ 765,189 138,661,252	\$ 765,189 138,661,252	\$ 205,025 38,442,125	\$ 417,064 40,895,016	\$ 622,089 79,337,141	\$ 143,100 59,324,111			
Total Expenditures	139,426,441	139,426,441	38,647,150	41,312,080	79,959,230	59,467,211			
ENDING FUND BALANCE			-						
	\$ 139,426,441	\$ 139,426,441	\$38,647,150	\$41,312,080	\$79,959,230	\$ 59,467,211			

SCHEDULE OF REVENUES, EXPENDITURES, AND TRANSFERS (BUDGETARY BASIS) CUSTOMER EMERGENCY ASSISTANCE FUND
FOR THE BIENNIUM ENDED JUNE 30, 2019

		Budget	for th	:he		Actual Results							
		2017-19	Bienn			rst Year	Sec	ond Year			Variance with		
		Original		Final	FY	2017-18	FY	2018-19		Total	Fin	al Budget	
REVENUES:					١.								
Contributions	\$	14,720	\$	14,720	\$	5,987	\$	5,320	\$	11,307	\$	(3,413)	
Interest on investments		-				50		95		145		145	
Total Revenues		14,720		14,720		6,037		5,415		11,452		(3,268)	
TRANSFERS FROM OTHER FUNDS	S:												
General Fund		34,000		34,000		5,000		15,000		20,000		(14,000)	
BEGINNING FUND BALANCE		8,062		8,062		6,606		2,559		6,606		(1,456)	
		56 700		56 700		47.640		22.074		22.252		(40.704)	
	\$	56,782	\$	56,782	\$	17,643	\$	22,974	\$	38,058	\$	(18,724)	
EXPENDITURES:													
Materials and services	\$	49,000	\$	49,000	\$	15,084	\$	13,818	\$	28,902	\$	20,098	
Total Expenditures		49,000		49,000		15,084		13,818		28,902		20,098	
ENDING FUND BALANCE		7,782		7,782		2,559		9,156		9,156		(1,374)	
		,,,,,		7,7.02		2,333	-	3,130		3,130		(±,5, +)	
	\$	56,782	\$	56,782	\$	17,643	\$	22,974	\$	38,058	\$	18,724	

# SCHEDULE OF REVENUES, EXPENDITURES, AND TRANSFERS (BUDGETARY BASIS) CAPITAL RESERVE FUND FOR THE BIENNIUM ENDED JUNE 30, 2019

	Budget for the					
	2017-19	Biennium	First Year Second Year			Variance with
	Original	Final	FY 2017-18	FY 2018-19	Total	Final Budget
REVENUES:						
Contributed capital	\$ 2,233,000	\$ 2,233,000	\$ 1,014,589	\$ 798,128	\$ 1,812,717	\$ (420,283)
System development charges	10,741,700	10,741,700	6,295,124	6,193,831	12,488,955	\$ 1,747,255
Interest on investments	1,329,400	1,329,400	1,243,326	1,971,732	3,215,058	1,885,658
Total Revenues	14,304,100	14,304,100	8,553,039	8,963,691	17,516,730	3,212,630
TRANSFERS FROM OTHER FUNDS:						
General Fund	67,300,000	67,300,000	34,800,000	32,500,000	67,300,000	-
Capital Improvement Fund						
Total Transfers	67,300,000	67,300,000	34,800,000	32,500,000	67,300,000	-
Total Revenues and Transfers	81,604,100	81,604,100	43,353,039	41,463,691	84,816,730	3,212,630
BEGINNING FUND BALANCE - resricted	-	-	-	2,588,788	-	-
BEGINNING FUND BALANCE - unrestricted	69,516,697	69,516,697	77,107,239	82,648,512	77,107,239	7,590,542
	\$ 151,120,797	\$ 151,120,797	\$ 120,460,278	\$ 126,700,991	\$ 161,923,969	\$ 10,803,172
TRANSFERS TO OTHER FUNDS:						
Capital Improvement Fund	\$ 38,611,964	\$ 38,611,964	\$ 11,507,168	\$ 18,352,309	\$ 29,859,477	\$ 8,752,487
Water Supply Fund	84,088,087	84,088,087	23,715,810	25,093,582	48,809,392	35,278,695
			=======================================		,	
Total Transfers	122,700,051	122,700,051	35,222,978	43,445,891	78,668,869	44,031,182
ENDING FUND BALANCE - restricted	2,588,788	2,588,788	2,588,788	2,588,788	2,588,788	-
ENDING FUND BALANCE - unrestricted	25,831,958	25,831,958	82,648,512	80,666,312	80,666,312	(54,834,354)
	\$ 151,120,797	\$ 151,120,797	\$ 120,460,278	\$ 126,700,991	\$ 161,923,969	\$ (10,803,172)

RECONCILIATION OF REVENUES AND EXPENDITURES (BUDGETARY BASIS)
TO THE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2019

#### **BUDGETARY BASIS**

	Total revenue	Total expenditures	Net		
General Fund	\$ 75,739,623	\$ 36,429,057	\$ 39,310,566		
Capital Improvement Fund	6,844	15,227,161	(15,220,317)		
Water Supply Program Fund	16,218,499	41,312,080	(25,093,581)		
Capital Reserve Fund	8,963,691	-	8,963,691		
Customer Emergency Assistance Fund	5,415	13,818	(8,403)		
	\$ 100,934,072	\$ 92,982,116	7,951,956		

### ADD (DEDUCT) ITEMS TO RECONCILE TO CHANGES IN NET POSITION ON A FINANCIAL REPORTING BASIS

### Payment of long-term debt:

**CHANGES IN NET POSITION** 

Revenue bonds	
Contributed capital for infrastructure (mains and hydrants)	1,981,789
Labor, overhead, and equipment capitalized	4,904,995
Capital outlay	56,367,514
Partner share of capital outlay	(15,715,089)
Depreciation and amortization	(6,896,192)
Loss on disposal of capital assets and discontinued capital projects	(11,743,178)
Decommissioning expense	(500,000)
Capital assets transferred to joint venture	(1,764,120)
Change in joint venture valuation	(836,783)
Unrealized gain/(loss) on investments	1,127,490
Interest expense	(290,130)
Pension expense	(1,341,459)
Other postemployment benefits expense	36,180
Lease payments	(255,969)

\$ 33,027,004



## **Statistical Section**



Tualatin Valley Fire and Rescue firefighters battling a fire

## Supporting Fire and Health Protection

A well-maintained and reliable water system is critical to protecting our community. In addition to the core function of providing clean, quality water to the tap, TVWD supports public health and fire protection, providing water infrastructure for a variety of critical uses. This includes maintaining more than 5,200 fire hydrants and providing reliable water supply to multiple hospitals and health care facilities.

#### NARRATIVE OF THE STATISTICAL SECTIONS

This part of Tualatin Valley Water District's Comprehensive Annual Financial Report presents detailed information to provide context for understanding the information in the financial statements, note disclosures, and required information.

#### Contents

Financial Trends	<u>Page</u> <b>75</b>
These schedules contain trend information to help the reader understand how the District's financial performance and economic stability have changed over time.	
Revenue Capacity	85
These schedules contain information to help the reader assess the District's most significant local revenue source, the District water rate.	
Debt Capacity	92
These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and its ability to issue additional debt in the future.	
Demographic and Economic Information	95
These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	
Operating Information	98
These schedules contain service data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	

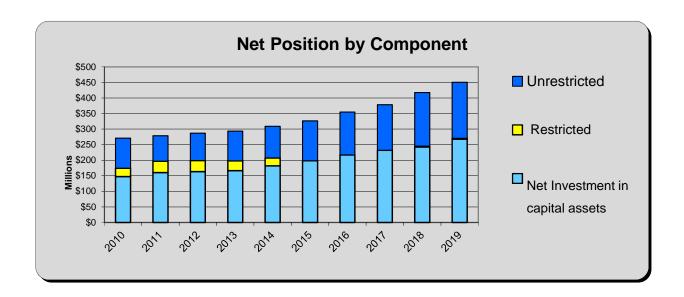
Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.



### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

**Primary Government Net Position** 

		Net Investment in capital assets	Restricted	Unrestricted	Total
	2019	267,673,981	2,588,788	180,049,465	450,312,234
	2018	242,506,390	2,588,788	172,190,052	417,285,230
	2017	232,050,787	-	146,282,198	378,332,985
	2016	217,006,685	-	137,751,985	354,758,670
[2]	2015	198,676,321	-	128,001,483	326,677,804
	2014	181,750,385	25,645,024	101,601,802	308,997,211
	2013	166,466,059	31,236,587	95,902,217	293,604,863
	2012	163,330,667	35,706,625	87,796,319	286,833,611
[1]	2011	160,366,537	36,631,312	81,840,445	278,838,294
	2010	147,674,566	26,598,574	96,533,227	270,806,367



- [1] In 2011, debt was reclassified from capital assets to unrestricted net position due to the nature of related debt.
- [2] In 2015, restricted net position was reclassified to unrestricted net position as the restriction was internal to the organization.

### CHANGES IN NET POSITION LAST TEN YEARS

	2019	2018	<i>Restated</i> <b>2017</b> <sup>[1]</sup>
OPERATING REVENUES:		_	_
Water service	\$69,451,031	\$63,730,160	\$52,461,679
Administrative service	3,633,228	3,214,641	3,001,965
Total Operating Revenues	73,084,259	66,944,801	55,463,644
OPERATING EXPENSES:			
Water purchased	10,050,276	10,161,954	9,693,035
Labor and fringe benefits	19,824,271	18,433,098	17,532,715
Maintenance and repairs	2,048,506	1,462,432	1,557,932
General and administrative	5,533,112	4,853,470	5,073,804
Electricity and other utilities	146,428	140,626	146,444
Supplies	315,926	220,641	196,007
Depreciation and amortization expense	6,896,192	7,336,782	6,957,712
Less capitalized overhead	(4,904,995)	(4,113,466)	(3,377,130)
Total Operating Expenses	39,909,716	38,495,537	37,780,519
OPERATING INCOME	33,174,543	28,449,264	17,683,125
NONOPERATING REVENUES (EXPENSES)			
Discontinued capital projects	(2,346,275)	-	(17,527)
Decommissioning expense	(500,000)	-	-
Loss in equity in joint ventures	(836,783)	(775,060)	(656,837)
Interest income	2,769,322	1,634,667	1,080,484
Unrealized gain (loss) on investments	1,127,490	(302,492)	(440,187)
Rental income	81,979	80,466	25,749
Interest expense	(291,492)	(285,882)	(25,522)
Disposal of capital assets, net	(9,125,528)	1,335,320	(556,624)
Total Non-Operating Revenues (Expenses)	(9,121,287)	1,687,019	(590,464)
CAPITAL CONTRIBUTIONS	8,973,748	8,815,962	6,630,821
CHANGE IN NET POSITION	33,027,004	38,952,245	23,723,482
NET POSITION, beginning of year	417,285,230	378,332,985	354,758,670
Restatement for change in accounting principles			(149,167)
NET POSITION, end of year	\$450,312,234	\$417,285,230	\$378,332,985

 $<sup>^{\</sup>rm [1]}\mbox{2017}$  restated to reflect implementation of GASB No. 75 and No. 87

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 $<sup>^{[2]}</sup>$ 2015 restated to reflect implementation of GASB No. 68

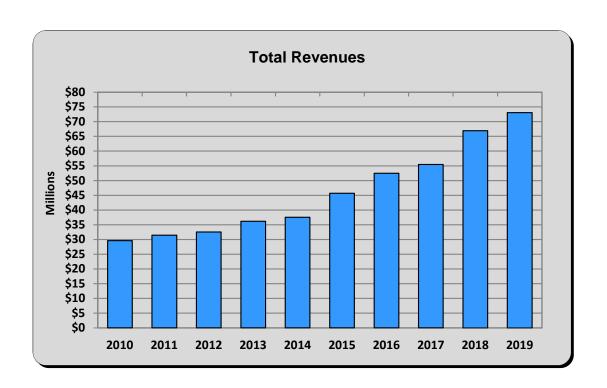
2016	Restated 2015 [2]	2014	2013	2012	2011	2010
\$48,728,635	\$41,025,195	\$35,013,145	\$34,169,338	\$30,666,849	\$29,471,827	\$27,832,036
3,764,144	4,689,194	2,515,514	2,002,197	1,869,734	1,961,254	1,762,604
52,492,779	45,714,389	37,528,659	36,171,535	32,536,583	31,433,081	29,594,640
9,051,685	7,713,786	7,461,754	7,584,712	7,436,547	7,015,039	8,874,338
19,870,765	11,747,960	14,047,903	13,364,417	11,959,160	11,549,552	9,605,069
1,336,820	1,496,431	1,534,727	1,773,526	1,730,707	1,488,583	1,631,005
6,348,825	7,186,365	4,218,566	3,332,570	2,717,783	2,628,427	2,171,316
134,865	119,964	122,282	103,543	112,650	113,891	96,947
218,756	272,876	197,191	234,592	265,488	427,467	214,587
6,110,033	5,880,723	5,414,179	5,222,171	5,001,243	4,910,680	4,535,758
(3,064,622)	(2,816,946)	(2,899,203)	(2,217,408)	(1,739,985)	(1,326,567)	(1,252,574)
40,007,127	31,601,159	30,097,399	29,398,123	27,483,593	26,807,073	25,876,446
12,485,652	14,113,230	7,431,260	6,773,412	5,052,990	4,626,008	3,718,194
(416,646) -	(383,121)	(1,036)	(5,325,088)	-	-	-
(831,663)	(714,847)	(658,349)	(759,993)	(735,005)	(807,963)	(697,426)
700,524	592,861	553,807	590,380	654,826	800,107	998,373
95,015	69,654	292,396	(329,057)	(102,247)	-	-
(2,194)	(281,156)	(317,717)	(368,902)	(479,586)	(539,575)	(602,248)
(4,874)	(100,384)	(116,322)	(37,846)	(480,284)	(2,415)	(81,124)
(459,838)	(816,993)	(247,221)	(6,230,506)	(1,142,296)	(549,846)	(382,425)
16,055,052	9,392,435	8,208,309	6,228,346	4,084,623	3,955,765	4,104,257
28,080,866	22,688,672	15,392,348	6,771,252	7,995,317	8,031,927	7,440,026
326,677,804	308,997,211	293,604,863	286,833,611	278,838,294	270,806,367	263,366,341
-	(5,008,079)	-	-	-	-	-
\$354,758,670	\$326,677,804	\$308,997,211	\$293,604,863	\$286,833,611	\$278,838,294	\$270,806,367

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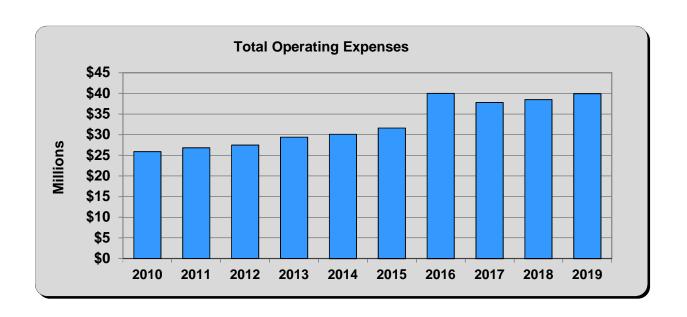
### OPERATING REVENUES BY SOURCE LAST TEN FISCAL YEARS

Year Ended June 30,			ministrative Services	Total		
2019	\$ 69,451,031	\$	3,633,228	\$ 73,084,259		
2018	63,730,160		3,214,641	66,944,801		
2017	52,461,679		3,001,965	55,463,644		
2016	48,728,635		3,764,144	52,492,779		
2015	41,025,195		4,689,194	45,714,389		
2014	35,013,145		2,515,514	37,528,659		
2013	34,169,338		2,002,197	36,171,535		
2012	30,666,849		1,869,734	32,536,583		
2011	29,471,827		1,961,254	31,433,081		
2010	27,832,036		1,762,604	29,594,640		



### OPERATING EXPENSES LAST TEN YEARS

Fiscal Year Ending June 30,	Water Purchased		<b>3</b> -		Maintenance and Repairs		General and Administrative		Electricity and Other Utilities	
2019	\$	10,050,276	\$	19,824,271	\$	2,048,506	\$	5,533,112	\$	146,428
2018		10,161,954		18,433,098		1,462,432		4,853,470		140,626
2017		9,693,035		17,532,715		1,557,932		5,073,804		146,444
2016		9,051,685		19,870,765		1,336,820		6,348,825		134,865
2015		7,713,786		11,747,960		1,496,431		7,186,365		119,964
2014		7,461,754		14,047,903		1,534,727		4,218,566		122,282
2013		7,584,712		13,364,417		1,773,526		3,332,570		103,543
2012		7,436,547		11,959,160		1,730,707		2,717,783		112,650
2011		7,015,039		11,549,552		1,488,583		2,628,427		113,891
2010		8,874,338		9,605,069		1,631,005		2,171,316		96,947



Continued on next page

Supplies		Less Capitalized Overhead	Subtotal, Expenses before Depreciation	Depreciation and Amortization	Total Operating Expenses
\$	315,926	\$ (4,904,995)	\$ 33,013,524	\$ 6,896,192	\$ 39,909,716
	220,641	(4,113,466)	31,158,755	7,336,782	38,495,537
	196,007	(3,377,130)	30,822,807	6,957,712	37,780,519
	218,756	(3,064,622)	33,897,094	6,110,033	40,007,127
	272,876	(2,816,946)	25,720,436	5,880,723	31,601,159
	197,191	(2,899,203)	24,683,220	5,414,179	30,097,399
	234,592	(2,217,408)	24,175,952	5,222,171	29,398,123
	265,488	(1,739,985)	22,482,350	5,001,243	27,483,593
	427,467	(1,326,567)	21,896,392	4,910,680	26,807,072
	214,587	(1,252,574)	21,340,688	4,535,758	25,876,446

Continued from previous page

### NONOPERATING REVENUES AND EXPENSES LAST TEN FISCAL YEARS

Fiscal Year Ending June 30,	Discontinued Capital Projects	Decommissioning Expense		Loss In Joint Venture Equity		Interest Income	(lo ci va	ealized gain oss) due to hanges in market lluation of vestments
2019	\$ (2,346,275)	\$	(500,000)	\$	(836,783)	\$ 2,769,322	\$	1,127,490
2018	-		-		(775,060)	1,634,667		(302,492)
2017	(17,527)		-		(656,837)	1,080,484		(440,187)
2016	(416,646)		-		(831,663)	700,524		95,015
2015	(383,121)		-		(714,847)	592,861		69,654
2014	(1,036)		-		(658,349)	553,807		292,396
2013	(5,325,088)		-		(759,993)	590,380		(329,057)
2012	-		-		(735,005)	552,579		(102,247)
2011	-		-		(807,963)	800,107		-
2010	-		-		(697,426)	998,373		-

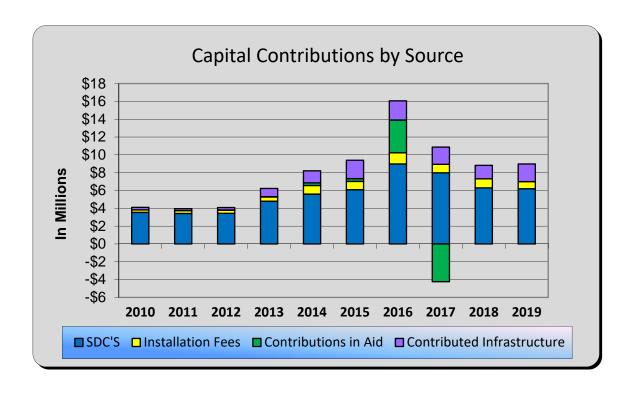
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Rental Income	Interest Expense	Ca	Oisposal of pital Assets, Net	Total n-Operating Revenues Expenses)
				-
\$ 81,979	\$ (291,492)	\$	(9,125,528)	\$ (9,121,287)
80,466	(285,882)		1,335,320	1,687,019
25,749	(25,522)		(556,624)	(590,464)
-	(2,194)		(4,874)	(459,838)
-	(281,156)		(100,384)	(816,993)
-	(317,717)		(116,322)	(247,221)
-	(368,902)		(37,846)	(6,230,506)
-	(479,586)		(480,284)	(1,244,543)
-	(539,575)		(2,415)	(549,846)
-	(602,248)		(81,124)	(382,425)

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### ANNUAL CAPITAL CONTRIBUTIONS BY SOURCE LAST TEN YEARS

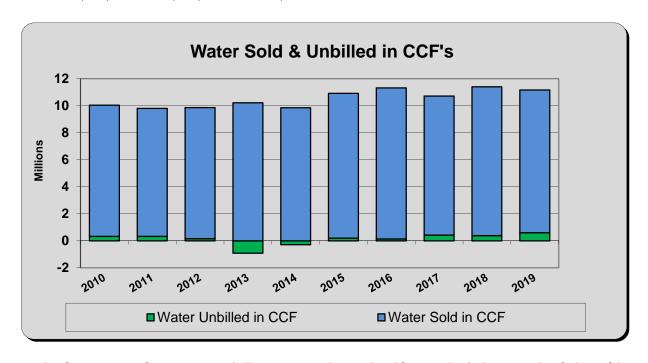
	SDC'S		Ir	Installation Fees		Contributions in Aid		Contributed Infrastructure		Total Contributions	
	2019	\$	6,193,831	\$	798,128		-	\$	1,981,789	\$	8,973,748
	2018		6,295,124		1,014,589		-		1,506,249		8,815,962
[1]	2017		7,981,382		957,756	\$	(4,235,719)		1,927,402		6,630,821
	2016		8,977,050		1,255,363		3,672,391		2,150,248		16,055,052
	2015		6,086,538		929,714		312,953		2,063,230		9,392,435
	2014		5,593,132		964,412		295,488		1,355,277		8,208,309
	2013		4,795,030		477,041		34,401		921,874		6,228,346
	2012		3,436,563		355,761		19,293		273,006		4,084,623
	2011		3,422,813		315,227		-		217,724		3,955,764
	2010		3,540,234		278,757		-		285,265		4,104,256



[1] Contributions in aid have been adjusted to remove the City of Hillsboro's cumulative ownership contributions.

### WATER PRODUCED AND CONSUMED LAST TEN YEARS

	Fiscal	Water	Water	Water	Average	Tota	l Direct Rat	es <sup>[4]</sup>	Ratio of Water Sold
	Year	Purchased	Sold	Unbilled	Percent	Fixed	Usage Rat	e Per CCF	to Water
	End	In CCF	In CCF <sup>[2]</sup>	In CCF <sup>[2]</sup>	Unbilled	Charge [3]	Block 1	Block 2	Purchased
	2019	11,152,582	10,550,871	601,711	5.4%	\$31.66	\$5.23	\$7.46	94.6%
	2018	11,386,129	11,001,593	384,536	3.4%	27.90	4.61	6.57	96.6%
	2017	10,701,959	10,280,144	421,815	3.9%	24.58	4.06	5.79	96.1%
	2016	11,301,104	11,165,490	135,614	1.2%	21.46	3.55	5.06	98.8%
	2015	10,903,035	10,710,551	192,484	1.8%	18.44	3.05	4.35	98.2%
[1]	2014	9,569,868	9,851,698	(281,830)	-2.9%	16.86	2.74	3.91	102.9%
[1]	2013	9,296,043	10,211,455	(915,412)	-9.8%	15.28	2.65	3.78	109.8%
	2012	9,859,728	9,697,421	162,307	1.6%	13.72	2.51	3.59	98.4%
	2011	9,796,823	9,465,918	330,905	3.4%	13.56	2.47	3.54	96.6%
	2010	10,034,559	9,704,358	330,201	3.3%	12.98	2.45	3.50	96.7%



- [1] District data for 2013-2014 reflects a water gain (selling more water than purchased from suppliers). The District identified two of the Portland Water Bureau (PWB) master meters that feed TVWD were not accurately reading all water flows. These meters are owned and maintained by Portland. TVWD and the PWB agreed to an adjustment formula to create an estimated read on the inaccurate meters. Those meters have since been replaced by the PWB.
- [2] CCF = Hundred cubic feet = 748 gallons
- [3] Bi-monthly. TVWD has multiple fixed charges for various sizes of water meters and cannot easily calculate a weighted-average rate to present as the total direct rate; instead, it presents the rate for the most common size of meter (5/8" meter shown.)
- [4] See Bi-Monthly Water Rates statistical schedule in this CAFR report for Block 1 and 2 rates, and the rates of other meter sizes

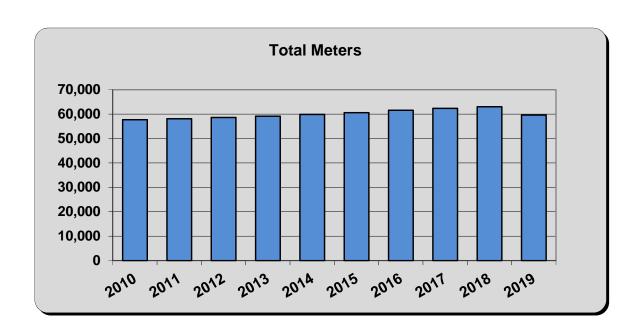
Source: Tualatin Valley Water District Records



### NUMBER OF WATER CUSTOMERS BY TYPE ANNUAL TAPS SOLD LAST TEN FISCAL YEARS

#### Meters

	Class 1 & 2 Residential	Class 3 Commercial	Class 4 Industrial	Class 5-8 Other <sup>[2]</sup>	Total Meters	Annual Taps Sold
[1] 2019	56,459	1,370	27	1,731	59,587	634
2018	59,498	1,541	33	1,913	62,985	827
2017	58,907	1,565	33	1,872	62,377	741
2016	58,103	1,561	33	1,844	61,541	1,003
2015	57,186	1,529	33	1,802	60,550	829
2014	56,509	1,519	33	1,772	59,833	740
2013	55,864	1,493	34	1,719	59,110	252
2012	55,407	1,488	34	1,669	58,598	179
2011	54,956	1,477	34	1,650	58,117	182
2010	54,577	1,464	34	1,622	57,697	114



- [1] June 30, 2019 represents the withdrawal of meters and services by the City of Beaverton.
- [2] Other = Firelines, Irrigation, Temp Irrigation, and Wholesale meters.

Source: Tualatin Valley Water District Records

### BI-MONTHLY WATER RATES LAST TEN FISCAL YEARS

	11/1/2018 Commodity	11/1/2017 Commodity	11/1/2016 Commodity	11/1/2015 Commodity	11/1/2014 Commodity
[1] Block 1 Rates	\$5.23/CCF	\$4.61/CCF	\$4.06/CCF	\$3.55/CCF	\$3.05/CCF
[1,2] Block 2 Rates	\$7.46/CCF	\$6.57/CCF	\$5.79/CCF	\$5.06/CCF	\$4.35/CCF
Meter Size	Bi-Monthly Fixed	Bi-Monthly Fixed	Bi-Monthly Fixed	Bi-Monthly Fixed	Bi-Monthly Fixed
5/8"	\$31.66	\$27.90	\$24.58	\$21.46	\$18.44
3/4"	34.86	30.72	27.06	23.64	20.32
1"	42.98	37.86	33.36	29.14	25.04
1-1/2"	57.74	50.88	44.82	39.14	33.64
2"	85.18	75.04	66.12	57.74	49.62
3"	237.16	208.96	184.10	160.78	138.16
4"	317.16	279.96	246.66	215.42	185.10
6"	512.12	451.2	397.54	347.20	298.34
8"	739.74	651.76	574.24	501.52	430.94
10"	1,216.66	1,071.94	944.44	824.84	708.76

Increases in water rates must be approved by the Board of Commissioners.

Source: Tualatin Valley Water District Records

Continued on next page

<sup>[1]</sup> There are 7.48 Gallons in One Cubic Foot, 748 gallons in one CCF.

<sup>[2]</sup> Block 2 rate applies to quantities used in excess of 28 CCF in a bi-monthly billing period for single-family residential customer or 140% of the average usage for the past twelve-months for multi-family, irrigation, commercial, and production customers.

11/1/2013	10/1/2012	10/1/2011	11/1/2010	11/1/2009	
Commodity	Commodity	Commodity	Commodity	Commodity	
\$2.74/CCF	\$2.65/CCF	\$2.51/CCF	\$2.47/CCF	\$2.45/CCF	
\$3.91/CCF	\$3.78/CCF	\$3.59/CCF	\$3.54/CCF	\$3.50/CCF	
Bi-Monthly	Bi-Monthly	<b>Bi-Monthly</b>	<b>Bi-Monthly</b>	<b>Bi-Monthly</b>	
Fixed	Fixed	Fixed	Fixed	Fixed	
\$16.86	\$15.28	\$13.72	\$13.56	\$12.98	
18.38	16.42	14.48	14.26	13.46	
22.28	19.52	16.78	16.54	14.90	
29.06	24.48	19.90	19.60	16.76	
42.54	35.44	28.36	27.94	22.00	
122.32	106.55	90.68	89.34	60.36	
161.26	137.42	113.58	111.90	74.60	
254.70	211.06	167.42	164.94	107.80	
363.72	296.50	229.28	225.90	145.74	
590.98	473.20	355.44	350.18	223.04	

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### TEN LARGEST CUSTOMERS CURRENT YEAR AND TEN YEARS PRIOR

		FISCAL YEAR 2	2018-19		FISCAL YEAR 2	009-10
	•	Consumption		•	Consumption	
CUSTOMER		<b>CCF</b> [1]	Percent		<b>CCF</b> [1]	Percent
Intel Oregon	1	361,539	3.43%	1	283,708	2.92%
Maxim Integrated Products	2	326,334	3.09%	2	252,071	2.60%
Nike INC	3	157,424	1.49%	4	94,861	0.98%
Resers Fine Foods	4	139,572	1.32%	7	70,432	0.73%
Providence Health Systems	5	95,830	0.91%	3	132,917	1.37%
Heritage Village Mobile Park	6	64,314	0.61%	8	63,834	0.66%
Tualatin Hills Park & Recreation District	7	58,001	0.55%	5	80,611	0.83%
Panzer Nursery Inc	8	57,230	0.54%	6	73,781	0.76%
Deveraux Glen Apartments	9	56,590	0.54%			
Forest Ridge Apartments	10	54,620	0.52%			
Simpson Property Group				9	49,971	0.51%
OHSU West Campus				10	46,799	0.48%
		1,371,454	13.00%		1,148,985	11.84%
All Other Consumers		9,179,417	87.00%		8,555,373	88.16%
Total		10,550,871	100%		9,704,358	100%

<sup>[1]</sup> CCF = Hundred cubic feet = 748 gallons.

Source: Tualatin Valley Water District Records

### PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

[2]

_	Revenues	System Development Charges	[1] Gross Revenues	Less: Net Operating Expenses (Excluding Depreciation)	[3] Net Operating Revenues
2019	\$75,853,581	\$6,193,831	\$82,047,412	\$33,013,524	\$49,033,888
2018	67,335,632	6,295,124	73,630,756	31,158,755	42,472,001
2017	55,782,450	7,981,382	63,763,832	30,943,116	32,820,716
2016	52,730,328	8,977,050	61,707,378	33,897,094	27,810,284
2015	46,143,442	6,086,538	52,229,980	25,720,436	26,509,544
2014	37,907,784	5,593,132	43,500,916	24,683,220	18,817,696
2013	36,542,458	4,795,030	41,337,488	24,175,952	17,161,536
2012	32,856,904	3,436,563	36,293,467	22,482,350	13,811,117
2011	31,904,024	3,422,818	35,326,842	21,896,393	13,430,449
2010	30,280,233	3,540,233	33,820,466	21,340,688	12,479,778

- [1] Gross Revenues include all fees and charges resulting from the operation of the water system, including system development charges, revenues from product sales (including contracted services) and General Fund interest earnings.
- [2] Net Operating Expenses means all expenses incurred for operation, maintenance and repair of the water system, including but not limited to administration expenses, financial and auditing expenses, insurance premiums, claims (to the extent moneys are not available from proceeds of insurance), taxes, legal and engineering expenses relating to operation and maintenance, payments and reserves for pension, retirement, health, hospitalization, and sick leave benefits, credits to the rate stabilization account, and any other similar expenses to be paid to the extent properly and directly attributable to operations of the water system. Net Operating Expenses exclude depreciation and amounts treated for accounting purposes as payments for capital expenditures.
- [3] Net Operating Revenues means Gross Revenues less Net Operating Expenses (excluding depreciation), plus withdrawals from a rate stabilization account minus deposits to the rate stabilization account.
- [4] Debt Service includes principal and interest of revenue bonds only. It does not include general obligation bonds supported by property taxes.
- [5] Only current year principal payment due shown for coverage purposes.
- [6] On March 30, 2012, the District fully cash redeemed all outstanding Water Revenue Refunding Bonds, Series 2002 as allowed by Section 2.3 of the Series 2002 Bond Declaration. Reported debt service for FY 2011-12 reflects an additional \$775,000 in principal payments and a reduction of \$7,727 in interest costs as a result of the early cash redemption. Presented here is debt service due for the year per the Bond Covenants covering the 2005 issue.
- [7] On June 1, 2015, the District exercised the call provisions at par as priced in the July 28, 2005 Official Statement.

Source: Tualatin Valley Water District financial records and definitions from the 2005 master bond declaration.

Continued on next page

[4] )eht Service

Debt Service					Covera	ge Ratio
<sup>[5]</sup> Principal		Interest		Total	1.25 minimum w/SDC's	1.20 minimum w/o SDC's
\$ -	[7] \$	-	\$	-	n/a	n/a
-	[7]	-		-	n/a	n/a
-	[7]	-		-	n/a	n/a
-	[7]	-		-	n/a	n/a
1,280,000		245,975		1,525,975	17.37	13.38
1,235,000		295,375		1,530,375	12.30	8.64
1,185,000		342,775		1,527,775	11.23	8.09
1,505,000	[6]	431,425 [6]		1,936,425	7.13	5.36
1,450,000		486,363		1,936,363	6.94	5.17
1,410,000		534,075		1,944,075	6.42	4.60

Continued from previous page

### RATIO OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

													[2]		
						[6]						Wa	shington		
	[1]			D	ebt S	Service				Dist	rict	(	County		As a Share
	District			Re	venu	e Bonds				Bon	ded	Pe	r Capita		of
	Population					Amort	ized			Debt	Per	P	ersonal		Personal
<u>(</u>	(Estimated)	Principa	<u>l                                      </u>	Intere	est	Defeas	ance	Total		Cap	ita	I	ncome		Income
2019	215,500 [3]	\$	-	\$	-	\$	-	\$	-	\$	-	\$	61,317	[5]	0.00%
2018	229,100		-		-		-		-		-		59,075	[5]	0.00%
2017	226,360		-		-		-		-		-		57,331		0.00%
2016	221,749		-		-		-		-		-		54,203		0.00%
2015	218,399		-		-		-		-		-		52,923		0.00%
2014	214,143	5,470,0	00	635,	250	(54,	778)	6,050,4	172		28		49,762		0.06%
2013	211,556	6,705,0	00	930,	625	(80,	249)	7,555,3	376	;	36		46,171		0.08%
2012	207,849	7,890,0	00	1,273,	400	(109,	807)	9,053,5	593		44		46,533		0.09%
2011	205,236	10,170,0	00	1,751,	325	(173,	127)	11,748,1	198		57		44,028		0.13%
2010	202,166 [4]	11,620,0	00	2,237,	688	(229,	279)	13,628,4	409		67		40,950		0.16%

<sup>[1]</sup> Source: Population data from Portland State University College of Urban & Public Affairs: Population Research Center

<sup>[2]</sup> Source: Bureau of Economic Analysis: https://bea.gov/regional, CA1 Personal Income Summary: Personal Income, Population, Per Capita Personal Income

<sup>[3]</sup> Data not available at time of preparation. Estimate used based on change in residential meters in the current year, net of City of Beaverton withdrawal

<sup>[4]</sup> Population revised by PSU based on 2010 census numbers @ April 1, 2010

<sup>[5]</sup> Estimated, data not available at time of preparation

<sup>[6]</sup> From Tualatin Valley Water District Records

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN CALENDAR YEARS

					UNEMPL	OYMENT		
	[1]	WA	ASHINGTON COU	INTY	RA	ATE		
	District Population (Estimated)	[2] Population	[3] Per Capita Income	[2] x [3] Personal Income (000's)	County [4]	State of Oregon [4]	County Labor Force [4]	State Labor Force <sup>[4]</sup>
2019	215,500 <sup>[6]</sup>	608,402 [5]	\$61,317 [5]	\$37,305,390	3.3%	4.0%	325,000	2,117,300
2018	229,100	597,695	\$59,075 [5]	\$35,309,003	3.4	4.0	321,800	2,098,100
2017	226,360	591,164	57,331	33,892,023	3.5	4.1	321,500	2,093,600
2016	221,749	584,835	54,203	31,699,812	4.5	5.0	313,700	2,048,600
2015	218,399	572,872	52,923	30,318,105	5.0	5.7	300,600	1,973,900
2014	214,143	562,539	49,762	27,993,066	5.8	6.8	292,200	1,935,000
2013	211,556	555,405	46,171	25,643,604	6.5	7.9	286,700	1,909,000
2012	207,849	548,598	46,533	25,527,911	7.3	8.9	291,400	1,956,500
2011	205,236	540,963	44,028	23,817,519	8.2	9.5	294,700	1,994,600
2010	202,166	531,645	40,950	21,770,863	9.1	10.7	289,200	1,983,200

<sup>[1]</sup> Based on population data from Portland State University College of Urban & Public Affairs: Population Research Center

<sup>[2]</sup> US Census Bureau (FactFinder.census.gov)

<sup>[3]</sup> Bureau of Economic Analysis (https://bea.gov)

<sup>[4]</sup> Source: Oregon Employment Department QualityInfo.org, non-farm employment, not seasonally adjusted

<sup>[5]</sup> Data not available at time of preparation. Estimate used.

<sup>[6]</sup> A significant number of customers served by the District which were withdrawn and are now served by the city of Beaverton



### MAJOR EMPLOYMENT INDUSTRIES IN WASHINGTON COUNTY, OREGON CURRENT YEAR AND TEN YEARS AGO

	Jui	ne <b>30, 201</b> 9		December 31, 2010			
		Percentage			Percentage	_	
		of			of		
<u>Industry</u>	Employees	Work Force	Rank	Employees	Work Force	Rank	
Professional and business services	57,048	18.81%	1	33,700	14.38%	3	
Manufacturing	51,947	17.13%	2	41,000	17.49%	2	
Trade, transportation and utilities	50,540	16.67%	3	46,600	19.88%	1	
Education and health services	37,794	12.46%	4	29,400	12.54%	4	
Leisure and hospitality	27,716	9.14%	5	19,400	8.28%	6	
Government	23,906	7.88%	6	23,200	9.90%	5	
Construction	17,356	5.72%	7	10,500	4.48%	8	
Financial activities	15,014	4.95%	8	15,400	6.57%	7	
Other services	11,026	3.64%	9	7,000	2.99%	10	
Information, publishing & telecomm.	7,788	2.57%	10	7,800	3.33%	9	
Natural resources and mining	3,091	1.01%	11	400	0.17%	11	
Total Employment	303,226	100.00%		234,400	100.00%		

Other services inlcude repair & maintenance, membership organizations, laundry services and unclassified

Source: Oregon Employment Department Quality Information (QCEW) for Washington County

### NUMBER OF EMPLOYEES BY IDENTIFIABLE ACTIVITY LAST TEN FISCAL YEARS

Full-Time-Equivalent Employees as of June 30,

		Lquivalent Lin	picyces as or.	i Julie 30,		
	2019	2018	2017	2016		
WATER:						
System Operations, frmly Distribution	9	8	9	9		
Construction, Maintenance, and Valve crews	29	22	22	25		
Water Resources, frmly Water Quality	5	6	6	4		
ENGINEERING & INSPECTION:						
Engineering	8	8	8	10		
Inspections	2	2	2	2		
ADMINISTRATION:						
Executive Administration	10	8	7	7		
Human Resources	2	2	2	3		
Conservation/Public Outreach	4	3	4	4		
Billing/Customer Service	14	12	14	12		
Meter Reading/Field Customer Service	14	14	14	14		
Finance and Accounting	13	11	11	11		
Information Services	8	8	7	8		
OPERATIONS ADMINISTRATION:						
Administration	5	8	5	5		
Asset Management-GIS	2	2	-	-		
Safety & Security	2	1	2	2		
Asset Management - Facilities, frmly Building & Grour	3	7	4	7		
Asset Management - Fleet	2	2	2	2		
Willamette Water Supply Program:						
Excutive Administration	2	1	1	1		
Administration	4	4	3	1		
Engineering	3	3	4	3		
Finance and Accounting	1	1	1	1		
Public Outreach	2	1	1	1		
TOTAL EMPLOYEES [1]	144	134	129	132		
Estimated district population [2]	215,500	229,100	226,360	221,749		
Number of employees per 1,000 population	0.67	0.58	0.57	0.60		

<sup>[1]</sup> Temporary employees are included in above numbers

Source: Tualatin Valley Water District Payroll Records

Continued on next page

<sup>[2]</sup> Based on population data from Portland State University College of Urban & Public Affairs: Population Research Center

2015	2014	2013	2012	2011	2010
9	10	10	10	9	8
25	26	25	25	22	23
6	3	3	3	4	5
11	16	14	12	9	8
2	3	3	3	3	3
7	9	9	10	6	6
3	2	2	2	4	4
4	6	5	5	6	6
12	12	12	12	12	12
13	14	14	14	12	12
11	11	10	10	9	9
8	7	8	8	8	7
4	3	2	2	2	2
-	-	-	-	-	-
2	2	2	2	2	2
7	6	6	5	3	3
2	2	2	2	2	2
1	-	-	-	-	-
-	-	-	-	-	-
1	-	-	-	-	-
-	-	-	-	-	-
2					
130	132	127	125	113	112
218,399	214,143	211,556	207,849	205,236	202,166
0.60	0.62	0.60	0.60	0.55	0.55
0.00	0.02	0.00	0.00	0.55	0.55



### WATER SALES, WRITE OFFS AND BAD DEBT RESERVES LAST TEN FISCAL YEARS

						<b>Bad Debt</b>
				Accounts		Reserves
			Write Offs	Receivable		as a % of
			as a %	Balance	<b>Bad Debt</b>	Accounts
	Water Sales	Write Offs	of Sales	at June 30,	Reserves	Receivable
2019	\$ 69,451,031	\$ 84,870	0.12%	\$ 18,814,033	\$ 263,085	1.40%
2018	63,730,160	73,998	0.12%	18,083,217	266,190	1.47%
2017	52,461,679	67,801	0.13%	15,655,053	300,092	1.92%
2016	48,728,635	75,948	0.16%	11,401,881	266,800	2.34%
2015	39,727,111	70,383	0.18%	8,377,842	218,303	2.61%
2014	35,013,145	98,724	0.28%	5,778,352	144,888	2.51%
2013	34,169,338	82,957	0.24%	5,301,577	138,846	2.62%
2012	30,666,849	107,647	0.35%	4,525,639	127,529	2.82%
2011	29,471,827	148,881	0.51%	4,137,284	144,230	3.49%
2010	27,832,036	147,651	0.53%	4,030,303	57,221	1.42%

Source: Tualatin Valley Water District Records

### OPERATING AND CAPITAL INDICATORS LAST TEN FISCAL YEARS

	2019	2018	2017	2016
DRINKING WATER				
Water Storage Capacity (MG)	67.35	62.35 [6]	67.46 [5]	59.35
Miles of Water Mains	752	790	787	780 [1]
Number of Reservoirs	23 [6]	23 [6]	24	22 [2]
Number of Pump Stations	12	12	12 [5]	11 [4]
CONSUMPTION	_			
Peak-Day Consumption (MG)	42.00	45.38	40.62	43.44
Average Consumption (MGD)	22.80	23.33	21.88	22.54
Minimum-Day Consumption (MG)	10.65	14.97	14.92	10.97
Annual Consumption (MG)	8322	8515	7986	8250
ENGINEERING/INSPECTION/CONSTRUCTION	_			
Inspections Conducted	306	306	351	450

MG = million gallons

MGD=millions of gallons per day

Source: Tualatin Valley Water District Records

Continued on next page

<sup>[1]</sup> Water Mains greater than 2 inches from District GIS data layer

<sup>[2]</sup> Cornell Reservoir offline, not included in count

<sup>[3]</sup> Bonny Slope pump station taken out of service

<sup>[4]</sup> Banister pump station taken offline

<sup>[5]</sup> Ridgewood View online

<sup>[6]</sup> Grabhorn Reservoir taken off-line

2015	2014	2013	2012	2011	2010
59.35	59.60	58.28	59.18	63.25	63.25
776 [1]	788	778	769	765	764
22 [2]	22	21	23	25	25
12 [3]	13	12	12	12	12
41.59	39.96	38.17	33.27	39.00	44.97
22.09	19.50	19.02	18.65	18.92	18.87
10.77	10.49	10.49	11.70	11.60	11.16
8063	7118	6942	6826	6904	6886
504	387	432	297	207	909





## **Other Comments and Disclosures**



A water works operator talking with students

### **Outreach and Community Events**

Throughout the year, TVWD employees present at community events, such as neighborhood association meetings, church groups, farmers markets and schools. These events inform area residents about the importance of what we do and how to use water efficiently, or to provide specific customized presentations for businesses or civic groups on water-related topics of interest. For more information, visit twwd.org/outreach, email outreach@tvwd.org or call 503-848-3036.

Report of Independent Auditors on Compliance and on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Oregon Auditing Standards

Board of Commissioners Tualatin Valley Water District

We have audited, in accordance with the auditing standards generally accepted in the United States of America the basic financial statements of Tualatin Valley Water District (the "District") as of and for the year ended June 30, 2019 and the related notes to the financial statements, which collectively comprise Tualatin Valley Water District's basic financial statements, and have issued our report thereon dated December 12, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules OAR 162-10-000 to 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance of which could have a direct and material effect on the determination of financial statement amounts.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to:

- The accounting records and related internal control structure.
- The use of various depositories to secure the deposit of public funds.
- The requirements relating to debt.
- The requirements relating to the preparation, adoption, and execution of the annual budgets for fiscal years 2019 and 2020.
- The requirements relating to insurance and fidelity bond coverage.
- The appropriate laws, rules, and regulations pertaining to programs funded wholly or partially by other governmental agencies.
- The statutory requirements pertaining to the investment of public funds.
- The requirements pertaining to the awarding of public contracts and the construction of public improvements.

In connection with our testing nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julie Desimone, Partner for Moss Adams LLP

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Portland, Oregon December 12, 2019



This is the **third** publication in a biennial series of financial communication tools:

2019-2020 Financial Plan (Published May 2019)

2019-2021 Adopted Budget (Published June 2019)

Comprehensive Annual Financial Report (CAFR) for the fiscal years ended June 30, 2019 and 2018 (Published December 2019)

2020-2021 Financial Plan (Planned May 2020)

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